# 2016

# NORTHERN UTAH ANNUAL OPERATING PLAN FOR FIRE MANAGEMENT

### BETWEEN THE

UNITED STATES FOREST SERVICE
UINTA -WASATCH-CACHE NATIONAL FOREST;
SAWTOOTH NATIONAL FOREST; CARIBOU-TARGHEE NATIONAL FOREST

BUREAU OF LAND MANAGEMENT WEST DESERT DISTRICT

NATIONAL PARK SERVICE TIMPANOGOS CAVE NATIONAL MONUMENT; GOLDEN SPIKE NATIONAL HISTORIC SITE

> BUREAU OF INDIAN AFFAIRS UINTAH & OURAY AGENCY

US FISH AND WILDLIFE SERVICE BEAR RIVER MIGRATORY BIRD REFUGE

**AND** 

THE STATE OF UTAH DIVISION OF FORESTRY, FIRE AND STATE LANDS

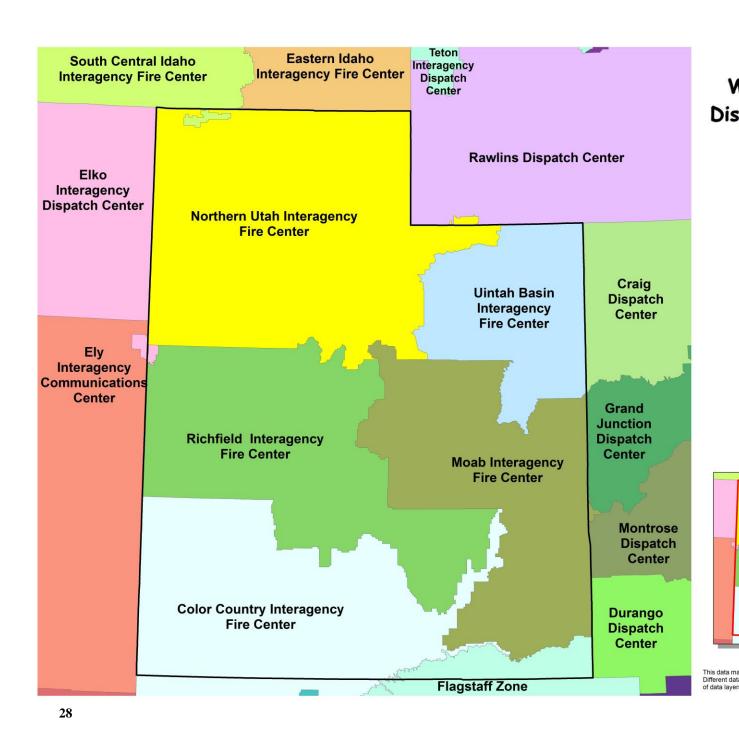
Also representing: Duchesne, Juab, Utah, Wasatch, Tooele, Rich, Box Elder, Cache, Davis, Morgan, Weber, Salt Lake, Sanpete, and Summit counties IN WITNESS WHEREOF, the parties hereto have executed this Annual Operating Plan.

the Shew	Date:
Area Manager – Mike Eriksson	/, /
State of Utah, Division of Forestry, Fire & State Lands	•
Was Chris Tann Regional Forester – Nora B. Rasure USFS, Intermountain Region	Date: <u>5-5-20/6</u>
District Manager – Kevin Oliver BLM, West Desert District	Date: 11 MAY 2016
A A A A A A A A A A A A A A A A A A A	Date: 5-216
, ( ) M/ M/ /	Date:
Superintendent - Bartholomew Stevens	
BIA, Uintah & Ouray Agency	
Superintendent – Jim Ireland	Date: <u>May 11, 2016</u>
NPS, FBOD Representative for Timpanogos Cave N.M. and	Jolden Spike N.H.S.
Home-	Date: 5/23/2014
Project Leader Bob Barrett	
FWS, Bear River Migratory Bird Refuge	•

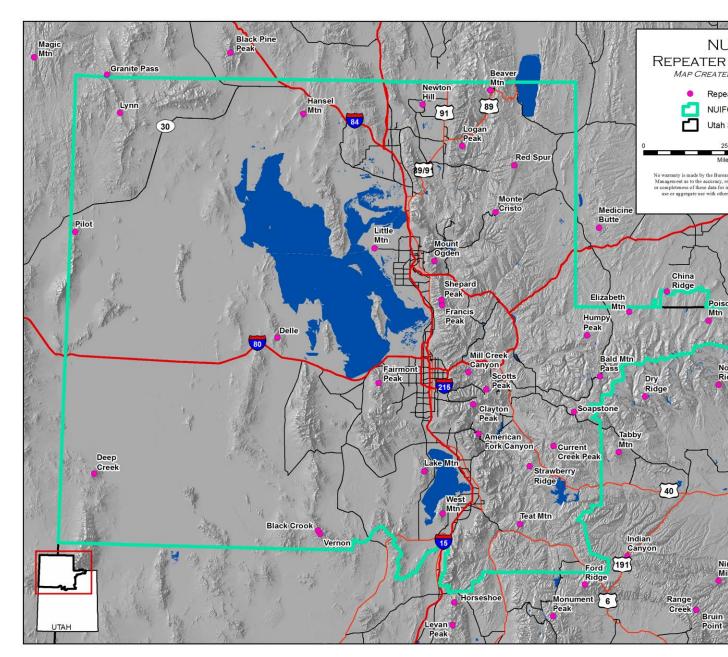
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FROM: NORTHERN UTAH INTERAGENCY AGENCY ADMINISTRATORS	.54
WE HAVE THE UTMOST RESPECT FOR YOUR KNOWLEDGE AND PROFESSIONALISM. YOU SERVE IN AN EXTREMELY IMPORTANT LEADERSHIP ROLE WITH CRITICAL RESPONSIBILITIES. PLEASE UNDERSTAND THAT YOUR ACTIONS WILL BE SUPPORTED IN SITUATIONS WHERE YOU TAKE APPROPRIATE PRECAUTIONS TO SAFEGUARD FIREFIGHTED AND THE PUBLIC.	

1. IN EMERGENCY SITUATIONS SUCH AS THOSE LISTED IN TABLE 1, IF NUIFC IS IMPACTED IT IS NOT EXPECTED TO PERFORM ITS NORMAL RANGE OF SERVICES AS EFFICIENTLY OR AS EFFECTIVELY AS BEFORE THE EMERGENCY OCCURRED. MAINTAINING THE ABILITY TO

PROVIDE SERVICE FOR EMERGENCY INCIDENT RESOURCES IS ESSENTIAL. OTHER
OFFICES/FACILITIES MAY BE A RELOCATION SITE FOR NUIFC PERSONNEL IN ORDER TO
PROVIDE ESSENTIAL SERVICES WHICH ARE IMPORTANT FOR THE PROTECTION OF
FEDERAL GOVERNMENT INTERESTS AND EMPLOYEES, BLM, USFS AND STATE
STAKEHOLDERS, CUSTOMERS, AND THE GENERAL PUBLIC62
2. THE ACTIVITIES AND FUNCTIONS INCLUDED IN TABLE 2 ARE THOSE THAT ARE
ESSENTIAL SERVICES OF NUIFC. THE FOLLOWING TABLE ALSO IDENTIFIES A TIME-LINE
FOR PROVIDING ESSENTIAL ACTIVITIES AND FUNCTIONS. IN CERTAIN CIRCUMSTANCES,
NUIFC MAY ALSO BE REQUIRED TO FUNCTION AS THE SITE OF RELOCATION OF ESSENTIAL
AGENCY FUNCTIONS FOR ANOTHER FEDERAL/STATE OFFICE, WHICH IS COMPROMISED BY
AN EMERGENCY SITUATION62

### I. IDENTIFICATION OF LANDS

This document is a local fire protection operating plan between:

- The United States Department of Agriculture, Forest Service,
  - Uinta-Wasatch-Cache National Forest
  - Caribou-Targhee National Forest
  - Sawtooth National Forest: and
- The United States Department of the Interior, Bureau of Land Management,
  - West Desert District
- The United States Department of the Interior, National Park Service,
  - Timpanogos Cave National Monument
  - Golden Spike National Historic Site; and
- The United States Department of the Interior, Fish and Wildlife Service
  - Bear River Migratory Bird Refuge; and
- The United States Department of the Interior, Bureau of Indian Affairs,
  - Uintah & Ouray Agency; and
- The State of Utah, Division of Forestry, Fire and State Lands,
  - Bear River Area
  - Wasatch Front Area
  - Northeast Area
  - Central Area

[The State of Utah represents the following counties in the Operating Plan: Duchesne, Juab, Utah, Wasatch, Tooele, Rich, Box Elder, Cache, Davis, Morgan, Weber, Salt Lake, Sanpete and Summit]

### II. AUTHORITY FOR PLAN

This Annual Operating Plan (AOP) is prepared pursuant to the Master Cooperative Wildland Fire Management (Statewide Master Agreement) and Stafford Act Response Agreement between the State of Utah Division of Forestry, Fire and State Lands and USDI Agencies within the State and the Intermountain Region of the Forest Service as set forth in provision 5 therein signed and dated May 30, 2013.

### III.PURPOSE OF PLAN

The purpose of this AOP is to document agreement and commitment to fire protection assistance and cooperation. This agreement is entered into by and between the agencies listed in number 1 above.

#### IV. DEFINITIONS AND DESCRIPTIONS

### A. Definitions

Assistance by Hire: Assistance by Hire refers to those fire suppression resources that are to be paid for by the Protecting Agency.

**Boundary Line Fire:** Includes (i) a fire burning jointly on lands of both parties and the boundary line is known, (ii) where the fire location is known, but the jurisdictional boundary on the ground is uncertain, or (iii) where the location of a reported fire is uncertain in relation to the jurisdictional boundary. Once the exact location of the fire is determined in relation to the jurisdictional boundary, it ceases to be a boundary fire unless falling in category (i) above.

*Closest Forces Concept:* The use of the closest available appropriate resources, regardless of agency, for initial or extended response.

**Direct Protection Area:** That area which, by law or identified or authorized pursuant to the terms of this Agreement, is provided wildland fire protection by the State or by a Federal agency. This may include land protected under exchange or payment for protection.

**Escaped Fire:** A fire which has exceeded, or is expected to exceed initial attack capabilities or prescription.

*Initial attack* is defined as any portion of predetermined forces responding to a fire until assessment is made at the location of the fire as to the need for additional resources. Fires that occur adjacent to (or on boundaries between) agency jurisdictions for initial attack (or offset responsibilities) will be attacked as provided for in the clause regarding boundary fires.

*Initial response* is defined as the actions taken in accordance with the pre-planned response (eg. Runcards)

**Incident Commander (IC):** The individual responsible for all incident activities, including the development of strategies and tactics and the ordering and release of resources and qualified at the appropriate NWCG level The IC has overall authority and responsibility for conducting incident operations and is responsible for the management of all incident operations at the incident site.

*Jurisdictional Agency:* The agency which has overall land and resource management and/or protection responsibility for a specific geographic or functional area as provided by Federal or State law. Under no circumstances will a jurisdictional Agency abdicate legal responsibilities as provided by federal or state law.

*Mutual Aid:* Assistance provided by a Supporting Agency at no cost to the Protecting Agency. Mutual aid is limited to those initial attack resources or move-up and cover assignments that have been determined to be appropriate and documented in Annual Operating Plans.

**Protecting Agency:** The agency responsible for providing direct incident management and services to a given area pursuant to its jurisdictional responsibility or as specified by federal or state law, contract, or agreement.

**Protection Boundaries:** The jurisditional agency is the protecting agency unless otherwise identified in this AOP.

**Supporting Agency:** The Agency providing suppression or other support and resources to the Protecting Agency.

*Unified Command:* An application of ICS used when there is more than one agency with incident jurisdiction or when incidents cross political jurisdictions. Agencies work together through the designated members of the Unified Command to establish their designated Incident Commanders at a single ICP and to establish a common set of objectives and strategies and a single Incident Action Plan.

### B. Fire Protection Responsibilities

Fire protection and suppression requirements for the urban/wildland interface have increased significantly. This increased need has prompted expanded efforts of coordination and cooperation between all fire agencies. This is critical to effectively protect life and property within these areas. All agencies must recognize their respective roles and capabilities and cooperate with each other to fully implement them. Immediate implementation of ICS is essential to the overall effectiveness of this coordination. Every effort will be made to establish ICS promptly and coordinate to the maximum extent whenever interface fires occur. A wildland fire involving structures will be responded to by the protecting agency in accordance with its training, equipment, and agency policies. Structural fire suppression is the responsibility of the respective city, county or fire protection district and will be responded to by volunteer or full-time structure fire protection resources.

Recognizing the need for safety and training requirements for all individuals engaged in wildland firefighting (including full-time and volunteer fire departments), all agencies involved in this AOP will undertake a cooperative effort to develop and promote such requirements. The state and federal agencies will continue to require and provide training and equipment consistent with National Wildfire Coordinating Group (NWCG) standards. Efforts will be made to ensure that equipment on engines and watertenders are compatible with interagency cooperators. Participating fire departments will meet standards for training and Personal Protective Equipment (PPE) outlined in NFPA 295 and 1051 and other pertinent nationally recognized documents. Fire departments working on fires on federal land will be required to meet the NFPA standards outlined above. To assist fire departments in meeting these requirements, the parties to this AOP will work in conjunction with Utah Fire and Rescue Academy (UFRA) to provide training and jointly pursue funding alternatives to assist local fire departments in providing PPE for their respective fire departments.

When federal agencies are working with local fire department personnel, they will be cognizant of local department's statutory responsibilities for fire protection and will be

diplomatic regarding related political sensitivities. When fire departments are used by federal agencies on lands not under the department's statutory authority, the federal agencies may require a higher standard of training and safety than that of the department. Subsequently, the federal agencies may provide PPE or request that a department provide more qualified personnel.

### C. Direct Protection Areas:

Any wildland fire that occurs within incorporated community boundaries is the responsibility of that community's fire protection agency--with the exception of federal lands. Reimbursement for suppression actions occurring fully within incorporated areas involving state or federal resources must occur with prior approval of the official having authority to permit such expenditures associated with fire suppression.

The BLM West Desert District is responsible for fire suppression on lands administered by the Department of Interior, Bureau of Reclamation, Provo Area Office, within the boundaries of the Salt Lake Field Office as per a separate agreement signed and dated August 10, 2011.

Closest wildland forces will be utilized, except as otherwise indicated. All wildland fires reported to local dispatch centers are encouraged to promptly report them to the Northern Utah Interagency Fire Center (NUIFC).

# Duchesne County

 Wildland fire response to that part of the Uinta-Wasatch-Cache National Forest in Duchesne County will be dispatched through the Northern Utah Interagency Fire Center with notification to the Uintah Basin Interagency Fire Center for a coordinated response of closest resources. Uintah Basin Interagency Fire Center will make notification to the Duchesne County Fire Warden.

# • Juab County

- Wildland fire response to that part of the Mt. Nebo Wilderness area and non-wilderness lands of the Uinta-Wasatch-Cache National Forest in Juab County north of Highway 132 will be dispatched through the Northern Utah Interagency Fire Center. The Forest Service is responsible for special fire suppression requirements within the Mount Nebo Wilderness.
- All other fires in Juab County not previously identified will be reported to the Richfield Interagency Fire Center.

### • Wasatch County

 The Forest Service will provide initial attack on Bureau of Indian Affairs lands within Strawberry Valley (notify BIA, Uintah & Ouray Agency and FMO / AFMO). • The State of Utah will retain full suppression responsibility for non-Federal lands in the Provo Canyon corridor.

# • Utah County

- The Forest Service will provide initial attack on all lands within the National Forest and Timpanogos Cave National Monument boundary under the closest available forces concept. The Forest Service is responsible for fire suppression in the Timpanogos, Mt. Nebo and Lone Peak Wilderness areas (see sections VII.E–Resource Advisors and VII.F–Special Management Considerations).
- The State will retain full suppression responsibility for non-Federal lands in the Provo Canyon corridor and in the Hobble Creek drainage.
- Fire protection for Camp Williams is covered under separate agreement between Camp Williams, the State of Utah, and Unified Fire Authority of Greater Salt Lake.
- Fires on the Manti-LaSal National Forest should be reported to the Moab Interagency Fire Center or Richfield Interagency Fire Center for resource action to meet resource management plan objectives, based on the fire location.
- All other wildland fires will be dispatched by NUIFC.
- Cache, Rich, and Box Elder Counties
  - The Forest Service is responsible for fire suppression in the Mount Naomi and Wellsville Mountain Wilderness Area (see sections *VII.E–Resource Advisors and VII.F–Special Management Considerations*).
  - The Caribou-Targhee National Forest is the jurisdictional/protection agency for National Forest lands north of Plymouth and northwest of Clarkston, Utah, and is dispatched through the Eastern Idaho Fire Center.
  - Agency Administrator approval is required in advance for heavy equipment or off road vehicle use on Golden Spike National Historic Site. Fireline will not be constructed across the historic railroad grades.
  - Burnout/backfire should be avoided which will threaten or damage the historic railroad grade anywhere in Box Elder County.
  - Use of mechanized equipment should be avoided which will threaten or damage the historic trails anywhere in Box Elder County.
  - The Sawtooth National Forest is the jurisdictional/protection agency for National Forest lands within the Raft River Division and is dispatched through the South Central Idaho Interagency Dispatch Center.

- Box Elder, Rich and Cache counties have suppression responsibility for private and state lands within their jurisdiction.
- Bear River Migratory Bird Refuge (US Fish & Wildlife Service) and Golden Spike National Historic Site (National Park Service) suppression response will be accomplished by closest available resources. These may be, but are not limited to, Box Elder County Fire Warden, USFS, FWS, and BLM resources.

### • Weber County:

- The Forest Service is responsible for fire suppression in the Wheatgrass proposed wilderness (see sections VII.E-Resource Advisors and VII.F-Special Management Considerations).
- Morgan County: No exceptions exist in Morgan County.
- Davis County:
  - The Forest Service is responsible for fire suppression in the Morris Creek Research Natural Area.
- Salt Lake County:
  - The Forest Service is responsible for fire suppression in the Lone Peak, Twin Peaks and Mt. Olympus wilderness areas (*see sections VII.E–Resource Advisors and VII.F–Special Management Considerations*) and the Red Butte Research Natural Area.
  - Fire protection for Camp Williams is covered under separate agreement between Camp Williams, the State of Utah, and Unified Fire Authority of Greater Salt Lake.
- Tooele County:
  - Vernon Unit:

The Uinta-Wasatch-Cache National Forest administers and is responsible for fire suppression in the Vernon Unit.

• Stansbury Mountains:

The Uinta-Wasatch-Cache National Forest administers and is responsible for fire suppression in the Deseret Peak Wilderness (*see sections VII.E–Resource Advisors and VII.F–Special Management Considerations*).

• Cedar Mountain Wilderness

Wildland fire response to the Cedar Mountain Wilderness area is subject to special fire suppression requirements (see sections *VII.E–Resource Advisors and VII.F–Special Management Considerations*). It is the protection responsibility of BLM and will be dispatched through the Northern Utah Interagency Fire Center. Agency Administrator approval is required in advance for heavy equipment or off-road vehicle use in the wilderness.

• BIA – Skull Valley Goshute Reservation:

BLM has direct protection area responsibility on the Skull Valley Goshute Reservation as per separate interagency agreement (*Appendix F*). The latest revision of the agreement will automatically be incorporated into this AOP without necessitating a formal modification.

### • Summit County:

- The Forest Service has initial attack responsibility on all lands within the National Forest boundary.
- The Forest Service is responsible for fire suppression in the High Uinta Wilderness (see sections VII.E–Resource Advisors and VII.F–Special Management Considerations).
- The State of Utah is the jurisdictional/protection agency for all non-federal land in Summit County.

# • Sanpete County:

- No exceptions exist in Sanpete County for state and private lands.
- Fires on the Manti-LaSal National Forest should be reported to the Moab Interagency Fire Center or Richfield Interagency Fire Center for resource action to meet resource management plan objectives, based on the fire location.

### D. Protection Boundary

All protection boundaries will conform to jurisdictional boundaries.

### E. Mutual Aid Dispatch Areas:

A separate Tri-State Initial Attack Annual Operating Plan establishes a mutual response area using the "closest forces concept" between Elko District-BLM, Twin Falls District-BLM, Humboldt/Toiyabe National Forest, Sawtooth National Forest, Nevada Division of Forestry, West Desert District-BLM, Sho-Pai tribes-Duck Valley, State of Utah Division of Forestry, Fire and State Lands and their respective cooperators. The area involved is 10 miles south and east of the Idaho and Nevada state lines in Box Elder and Tooele Counties.

## F. Special Management Considerations

See operational procedures section.

### G. Responsibility for Non-Wildland Fire Emergencies

Emergencies other than wildfire (such as search and rescue, flood, earthquake, etc.) on federal lands are the responsibility of the local emergency management personnel of the county in which the emergency occurs; however, the affected federal jurisdictional

agency must be notified of non-wildfire emergencies involving land-based actions on their jurisdiction (e.g., downed aircraft, search and rescue.)

# H. Repair of Suppression Equipment Damage

Equipment loaned by one party to another shall become the responsibility of the borrower and shall be returned in the same condition as when received, fair wear and tear accepted. The borrower will repair or replace items lost or destroyed.

#### V. FIRE MANAGEMENT ORGANIZATION

### A. Kind (by ICS type)

Each party of this plan will provide NUIFC with a preliminary list of available resources (including fire departments) by June 1. This list will include NWCG resource type, location, staffing level and anticipated activation period. A final copy of each county's mobilization plan will be provided to NUIFC by June 1. NUIFC will distribute the final mobilization plans to adjacent fire centers by June 10 of each year.

NUIFC will provide appropriate information to other fire centers as requested. Each unit may obtain information from their respective dispatch center. When any party makes significant changes in its mobilization plan, that party will notify its area Fire Center Manager who will coordinate notification with all parties to this agreement.

### B. Location

See Mobilization Plans

# C. Anticipated Activation Period

See Mobilization Plans

### D. Staffing Level

See Northern Utah Interagency Fire Danger Operating and Preparedness Plan.

http://gacc.nifc.gov/gbcc/dispatch/ut-nuc/management/docs/FDOP\_NUtah\_FDOP\_2012.pdf

E. Narrative of organizational changes from previous year, whether temporary or permanent

See Mobilization Plans.

#### VI. PROTECTION AREA SUMMARIES

A. Jurisdictional Agency, Protection Unit, County, etc.

Reference IV.C

B. Map and/or legal description, dated to meet current need

Reference IV.C and Appendix C.

- C. Fire protection facilities by agency and location (if local Agency so indicates)
- D. Mutual Aid Dispatch Areas
- E. The closest available wildland resources will be dispatched, regardless of the ownership and protection responsibility. Reference IV.E.Special Management Consideration Areas

Reference IV.C and VII.F

#### VII. OPERATIONAL PROCEDURES

#### A. Protection Priorities

Each agency agrees that protection objectives will recognize the following priorities:

- 1. Threat to human life, health and safety: Once people have been committed to an incident, these human resources become the highest value to be protected.
- 2. Threat to structures or improvements, and to natural and cultural resource values, depending on agency policy and specific conditions: Setting priorities among protecting human communities and community infrastrucure, other property and improvements, and natural and cultural resources will be based on the values to be protected and the costs of protection.

## B. Closest Forces Concept

The guiding principle for dispatch of initial and extended response suppression resources will be to use the closest available, regardless of the ownership of those resources and regardless of which Agency has protection responsibility.

#### C. Fire Notification

Fires detected on the Uinta-Wasatch-Cache National Forest, Bureau of Indian Affairs-Uinta Ouray Agency and Eastern Nevada Agency, BLM West Desert District, FWS Bear River Migratory Bird Refuge or State of Utah and private lands will be reported to the Northern Utah Interagency Fire Center (801-495-7611).

Fires detected in the San Pitch Mountains on the Uinta-Wasatch-Cache National Forest, administered by the Manti-LaSal National Forest, will be reported to the Richfield Interagency Fire Center (435-896-8404). All other fires on the Manti-LaSal National Forest will be reported to the Moab Interagency Fire Center (435-259-1850).

Fires detected on State of Utah protected lands in Juab and Sanpete counties will be reported to the Richfield Interagency Fire Center. Fires detected on lands under jurisdiction of the BLM Richfield and Fillmore Field Offices should be reported to the Richfield Interagency Fire Center (435-896-8404 or 435-896-8405). Fires detected on the

Uinta-Wasatch-Cache National Forest north of State Highway 132 in Juab County will be reported to the Northern Utah Interagency Fire Center (801-495-7611).

Fires detected on, or threatening, the Sawtooth National Forest will be reported to the South Central Idaho Interagency Dispatch Center (208-886-2373 or 208-886-7633).

Fires detected on, or threatening, the Caribou-Targhee National Forest will be reported to the Eastern Idaho Interagency Fire Center (1-800-438-8160, 208-524-7600 or 208-529-1020).

Fires detected on, or threatening, the Golden Spike National Historic Site/Timpanogos Caves National Monument will be reported to NUIFC (801-495-7611) and the Utah Parks Group (NPS) FMO (435-619-1605).

### D. Duty Officers

The BLM, Forest Service, Unified Fire Authority, and State of Utah will each designate at least **one** representative with delegated authority and responsibility to provide oversight and support to personnel engaged on emergency incidents. Operational Duty Officers (ODO) will coordinate amongst themselves regarding issues involving other agencies. ODOs have the delegated authority from their respective Agency Administrators to manage all wildland fires and provide a safe, effective, and prioritized response per agency policy and approved fire management plans.

 Uinta-Wasatch-Cache National Forest, Sawtooth National Forest, Caribou-Targhee National Forest ODO qualification requirements are outlined in FSM 5126.4. All USFS ODOs will have a Delegation of Authority from the Agency Administrator with responsibilities clearly defined and specific leader's intent on how to perform as ODO.

#### 2. BLM West Desert District

As stated in Chapter 2 of the *Interagency Standards for Fire and Fire Aviation Operations*, each BLM unit Fire Management Officer will perform the duties of an ODO or will provide a delegated ODO for their units during any period of predicted incident activities. ODOs responsibilities may be performed by any individual with a signed Delegation of Authority from the local agency administrator. Qualification requirements will be determined by the unit FMO (as delegated by the District Manager) sufficient to perform the required duties for all BLM ODOs.

### 3. Unified Fire Authority of Greater Salt Lake

All individuals functioning as UFA ODOs will be qualified as an NWCG Type 4 Incident Commander at a minimum. At least one ODO will be staffed 24/7 from June 1 through October 1. UFA will strive for one ODO at Herriman and one ODO at Eagle Mountain. UFA ODO is granted authority to request aircraft through NUIFC via delegation of authority from the State of Utah and is reflected in each run card. The ODO has authority within the UFA operational area and will work with neighboring agencies in the Salt Lake Valley per their request.

### 4. State of Utah, Division of Forestry, Fire and State Lands

The Area Manager, Area Fire Management Officer, or designated state representative will provide ODO responsibilities for the respective area. The state ODOs will monitor activities and provide operational oversight throughout their designated area of responsibility. Coordinate with local, state, and federal partners and set priorities for fire suppression activities and resources allocation. Provide information to agency administrators concerning current and expected conditions. Anticipate and implement required actions for impending events. ODOs will not fill any ICS incident command functions connected to any incident. In the event that the ODO is required to accept an incident assignment, the acting ODO will ensure that another qualified and authorized ODO is designated and is in place prior to the departure of the outgoing ODO.

#### E. Resource Advisors

Each agency will immediately notify the jurisdictional agency of any fire that escapes initial attack and request a resource advisor from the jurisdictional agency. All agencies agree to provide resource advisors when requested. A resource advisor will be considered a specialist knowledgeable of the natural and cultural resources which may be impacted by the fire.

## F. Special Management Considerations

Local fire centers will advise responding suppression resources of special management considerations/constraints for fires reported within or near wilderness areas, wilderness study areas, wild and scenic rivers, research natural areas, roadless areas, critical sage grouse habitat areas, Goose Creek Milkvetch habitat areas, LCT habitat areas on the Pilot Range, areas of critical environmental concern, USFS initial default response map areas, or other areas identified in land management planning documents or otherwise requiring special procedures.

In the case of archeological sites, if one is discovered or disturbed during suppression actions, the respective duty officer(s) will be notified immediately and a resource advisor will be ordered from the agency with jurisdictional responsibility.

No heavy equipment or off road vehicles will be used on Golden Spike National Historic Site without site administrator approval.

Burnout/backfire should be avoided which will threaten or damage the historic railroad grade anywhere in Box Elder County. Furthermore, construction of fireline should be avoided across historic railroad grades and historic trails.

In Lakeside Valley of Tooele County, approximately 11 miles north of I-80 lies MagCorp. Be aware that BLM has a DO NOT ENTER zone restriction within a 5 mile radius to MagCorp.

### G. Establishment and Revision of Mutual Aid Dispatch Areas

Based on mutual aid or cooperative fire agreements, the initial attack forces of the agency responsible for initial attack will respond to the fire at no expense to the other participating agencies.

Any agency prior to taking initial action on a fire of another agency's jurisdiction will notify the agency having jurisdiction/protection responsibility. At that time, the agency having jurisdiction/protection responsibility will provide the initial response agency with the necessary guidance and authorization. The agency with jurisdiction/protection responsibility shall relieve the initial forces as determined by the respective duty officer, unless a documented field agreement (documentation such as dispatch log could be sufficient) is made to continue authorized actions and is followed up with signed cost-share agreement.

Any agency taking suppression action in an exchange or initial attack area for which they have fire protection responsibility shall immediately notify the jurisdictional/administrative agency's dispatch center of their suppression response. The protecting agency shall provide the jurisdictional/administrative agency's dispatch center with the necessary fire size-up report and other pertinent information necessary to brief fire staff and line managers about the fire. The protecting agency shall provide updates on any significant events, increase in fire activity, or escapes to the jurisdictional/administrative agency's fire center until the fire is declared out (or the jurisdictional agency arrives on scene).

Safe and efficient initial response action shall be made on all fires in accordance with the Northern Utah Interagency Fire Center, Richfield Interagency Fire Center, Moab Interagency Fire Center, South Central Idaho Interagency Dispatch Center and Eastern Idaho Interagency Dispatch Center pre-planned dispatch systems. In the event that suppression forces are dispatched by more than one agency, the first qualified Incident Commander to arrive on the incident will act as Incident Commander. When the authorized representative from the agency with jurisdictional responsibility arrives at the incident, control of the incident may be transitioned to that agency representative, or a unified command may be implemented. Boundary line fires will be managed under unified command.

In the event of communication failure with the potential jurisdictional Duty Officer(s), the agency taking initial attack will continue appropriate action until the agency with jurisdiction/protection responsibility can be notified and subsequent action is agreed upon. After notification, the agency with jurisdiction/protection responsibility will bear subsequent suppression costs.

All agencies within reciprocal fire protection zones (closest forces) will, upon request or voluntarily, take initial attack action in support of the protecting agency. Any reimbursement for costs incurred as result of providing fire protection in a reciprocal fire protection zone will be carried out according to the procedures outlined in the Cooperative Fire Protection Agreement.

Prior to any action on land administered by another agency where there is not an exchange or offset agreement in place, the agency with jurisdictional responsibility will

be notified as soon as possible and an agreement reached on the action to be taken. If the agency with jurisdictional responsibilities cannot be reached, initial actions will be continued and documented by the protecting agency until the jurisdictional agency can be contacted. ANY ACTION TAKEN BY AN AGENCY (FEDERAL, STATE, COUNTY, CITY) ON ANOTHER AGENCY'S LAND, WITHOUT NOTIFICATION TO NUIFC PRIOR TO INITIATING ACTION, WILL BE CONSIDERED AN INDEPENDENT ACTION. AGENCIES TAKING INDEPENDENT ACTIONS WILL BE RESPONSIBLE FOR THEIR OWN COSTS.

Fire codes will be issued by the dispatch center with jurisdictional responsibility and for budget tracking purposes. Fire codes issued for the purpose of fire resupply will be issued in accordance with procedures outlined in the *Great Basin Mobilization Guide*.

## H. Determination of Initial Attack Dispatch Levels

Refer to the Fire Danger Operating and Preparedness Plan.

http://gacc.nifc.gov/gbcc/dispatch/ut-nuc/management/docs/FDOP\_NUtah\_FDOP\_2012.pdf

# I. Boundary Fires, Unified Command, and Cost Sharing

A representative of each agency having shared jurisdictional responsibility on a boundary line fire, which is affected by decisions made while taking suppression action, should become a member of the unified incident command. When a commitment of resources affects one of the jurisdictional agencies, that agency will participate in decisions reached. Likewise, costs incurred at the request of a jurisdictional agency will be borne by the agency (ies) requesting the action. Respective agency duty officers will authorize incidental costs incurred before replacement. These actions will be documented in writing and signed by the unified incident command. The first agency receiving a report of a boundary line fire will notify the others involved. Through such cooperation, the agencies concerned will coordinate initial attack plans, or in some cases determine which agency will take initial attack action.

Suppression costs on a boundary line fire will be shared as set forth in the Utah Cooperative Fire Protection Agreement referred to in the authority section of this AOP. A written cost share agreement will be prepared by the responsible unit administrators or their authorized representatives. Any transition of command during or after initial attack will be documented and communicated to all incident personnel and NUIFC.

### 1. Tri-State Agreement

The Tri-State Agreement has been signed between fire suppression agencies on lands within the State of Nevada under the jurisdictional responsibility of the Elko District, Bureau of Land Management; Nevada Division of Forestry; Humboldt/Toiyabe National Forest, and their cooperators, and within the State of Utah under the jurisdictional responsibility of the West Desert District, Bureau of Land Management; Wasatch Front and Bear River Area, Utah Division of Forestry, Fire, and State Lands; the Sawtooth National Forest; and within the State of Idaho under the protection

responsibility of the Twin Falls District, Bureau of Land Management and the Sawtooth National Forest.

The purposes of the tristate agreement is to establish mutual response areas between the parties in order to utilize the "closest forces concept" for initial response to an incident, enhance communications between agencies, and to facilitate reporting. The Tri-State Agreement will provide specific direction in meeting the goals of the host unit's statewide master agreements. (seeTri-State Border Agreement in appendix)

### 2. Dispatch Center Boundary Fires

The shared boundary between adjacent dispatch centers has the potential for two or more dispatch centers conducting simultaneous, uncoordinated suppression operations that would unknowingly put the responding resources within close proximity to another, placing aircraft and crews at risk. In order to ensure the safety of wildland fire suppression resources, and provide better protection of the lands through more effective initial attack response, the following statements are agreed upon by the signatories of this plan:

#### a. Initial Attack:

Adjacent dispatch centers may provide initial attack response to wildland fires reported within a ten-mile distance on either side of the dispatch center's common boundary. This twenty-mile wide corridor will be defined as the Boundary Zone area for the purpose of coordinating safe and effective ground-based initial attack resources between adjacent dispatch centers.

### b. Aircraft

- The Boundary Plan shall define the boundary corridor as an area five nautical miles on either side of the dispatch center jurisdictional boundaries as per the *Great Basin Mobilization Guide* (Chapter 80 Forms).
- Aircraft rely upon dispatch centers for current relevant information. Therefore, coordination between dispatch centers must occur <u>prior to the</u> commencement of operations.
- Each incident within the boundary corridor will be assigned Air to Air (VHF-AM) and Air to Ground (VHF-FM) frequencies.
- Adjacent dispatch centers will be notified of fire detection and reconnaissance flights within the boundary corridor assuring that deconfliction has occurred.

### c. Procedures

• Any dispatch center conducting suppression operations within a boundary corridor will immediately notify the adjoining dispatch center of such operations. The notification, which will include incident location, tail numbers

- of all responding aircraft, Air to Air (VHF-AM), Air to Ground (VHF-FM), and flight following frequencies, will be made to the affected dispatch center(s) prior to the commencement of operations. This is the responsibility of the dispatch initiating the flight.
- The aircraft dispatcher will coordinate with the adjacent aircraft dispatcher to ensure that common frequencies are assigned to aircraft dispatched to any incident within the boundary corridor.
- Once an accurate location of the fire has been confirmed, the dispatch center
  with jurisdiction will assume the dispatch responsibilities as the single order
  point for resources and logistical support. If the fire burns across the shared
  dispatch boundary, a single order point for incident resources and support will
  be negotiated by the involved dispatch center managers.
- Regardless of the confirmed fire location, the affected dispatch center managers will coordinate amongst themselves to determine which dispatch center would provide the most effective communication and support to the incident based upon proportion of uncontrolled fire, workload, staffing and other considerations. Duty Officers will be informed of the decision.
- Fire report information for fires contained and controlled during initial attack will be completed by the initial attack Incident Commander. Fire report information will be forwarded to the benefiting dispatch center within five days of the fire being declared out.
- The NPS Duty Officer (DO) is statused through Color Country Interagency Fire Center, and will coordinate with other agencies in the event of fire issues involving the NPS.
- 3. Unity of Command will be established when there is more than one agency with jurisdictional responsibility or when an incident crosses political jurisdictions. Affected agencies will work together through designated members of the Unified Command to establish their designated Incident Commanders at a single Incident Command Post (ICP), to establish a common set of objectives and strategies, and to implement a single Incident Action Plan (IAP). A single Operations Section Chief (or a person qualified to perform the functional operational responsibilities) will implement strategies and tactics to meet incident objectives. Unified Command is a structure that brings together the Incident Commanders of all major organizations involved in the incident in order to coordinate an effective response, while at the same time allowing each to carry out their own jurisdictional, legal, and functional responsibilities. Designated Incident Commanders must have the authority to commit and direct agency or company resources, including funding, to the incident. Agency Incident Commanders must not assume collateral duties which would dilute their contribution to command and control of the incident.
- 4. Fire Suppression Billing

- a. <u>Billing Between Federal Agencies</u>: Federal Agencies will not bill each other for fire suppression.
- b. <u>Minimum Billing Thresholds:</u> Because of the land ownership pattern in Utah, most wildland fires involve multiple ownerships. Therefore, it is mutually benificial to have a system that provides rapid initial attack on all wildland fires regardless of jurisdiction. In an effort to accommodate the annual consolidated billing process and encourage fast and efficient initial attack, the Parties agree to a minimum billing threshold. The minimum billing threshold shall be based on the cost of an "average" initial attack fire statewide.

The minimum billing threshold may be adjusted annually, by mutual consent of the Parties through execution of the Statewide Master Agreement. The latest adjustment of the Minimum Billing Threshold will automatically be incorporated into this Agreement without necessitating a formal modification as defined by the Agreement.

A Federal Agency will not bill the State, nor will the State bill a Federal Agency, for suppression costs of the Supporting Agency that are \$5,000 or less per incident. However, if the Supporting Agency's costs exceed \$5,000 for a specific incident, the Protecting Agency will reimburse the Supporting Agency for all reimbursable costs. Aviation resources are always assistance by hire and do not count toward the \$5,000 threshold because the responsible agency will pay for all aviation resource costs regardless of how much. Volunteer, county, or fire district resources responding outside their own jurisdiction or State resources responding outside the State of Utah will be reimbursed for all costs unless agreed and documented otherwise.

c. <u>Billing Procedures, Estimates and Timeframes:</u> Billing procedures and timeframes are outlined in the Statewide Master Agreement.

### J. Assistance by Hire and Resource Order Process

Reimbursable Assistance refers to fire suppression resources that are to be paid for by the Protecting Agency. Reimbursable Assistance resources must be requested by the Protecting Agency or supplied through preapproved, automatic dispatch systems and documented. Reimbursable costs and processes will be outlined in the Statewide Master Agreement. Unless otherwise identified in the Statewide Master Agreement or Local AOPs, all fires in Utah are considered reimbursable subject to the reimbursement provisions in the Statewide Master Agreement.

<u>Resources not documented are not reimbursable</u>. All fire personnel and equipment must be assigned to an incident by NUIFC and documented. Appropriate documentation may include: Resource Order, Crew Time Report, Emergency Shift Ticket, and/or WildCAD.

#### K. Aircraft

Each agency will cooperate in use of aviation resources to foster safe, effective, and efficient use of aircraft and personnel. All aviation activities shall be conducted in accordance with applicable Federal Aviation Regulations (FAR's) and each Agency's respective aviation procedures, policies and directives.

Aircraft will only be used when authorized by the agency with jurisdiction/protection responsibility. Authority for use of aircraft on lands under jurisdiction of the Forest Service, NPS, or BLM rests with the Incident Commander, Duty Officer, or in accordance with the Run Cards as implemented by the dispatcher.

A listing of specific persons with approval authority for the Utah Division of Forestry, Fire, and State Lands appears in each initial attack run card.

#### L. Hand Crews and Dozers

Mobilization of resources will follow the NUIFC Mobilization Plan.

Unless otherwise agreed, the jurisdictional agency will provide a natural or cultural resource advisor to advise the protecting agency of any special conditions that may influence suppression action.

Use of dozer or other mechanized equipment on Golden Spike NHS lands must be approved in advance by the Superintendent or site administrator for GSNHS, unless there is imminent threat to life or significant property. In addition, fireline will not be built across historic railroad grades at GSNHS without prior approval from the respective agency administrator or site administrator, unless there is imminent threat to life or significant property. In addition, burnout/backfire should be avoided which will threaten or damage the historic railroad grade anywhere in Box Elder County. The railroad grade extends various distances from the edge of the running surface and must be considered during suppression actions.

### M. Interagency Sharing of Communications Systems and Frequencies

Safety will be the overriding factor when communicating with resources on an incident. Therefore, Incident Commanders are authorized and encouraged to disengage from suppression actions to mitigate any condition where the principles of LCES would be compromised. Unified command will be established and the State Fire Marshal frequency used when other agencies cannot communicate through common frequencies or radio capabilities. The Forest Service, BLM, and State of Utah will exchange radio frequencies for emergencies and fire coordination. Frequencies authorized under this plan are listed in Appendix E.

N. Northern Utah Interagency Fire Center (NUIFC) Annual Operating Plan (AOP)

The NUIFC AOP is an Appendix to the Northern Utah AOP. Refer to Appendix G.

O. Interagency procurement, loaning, sharing, or exchanging of facilities, equipment and support services

Refer to other local agreements.

### P. Work Rest and Travel

Any resources not able to arrive at their home unit by 2200 after completing a shift on a fire, may need to RON at the incident or within close proximity. Notification will be made to the duty officer of this instance. Local cooperators may be exempt with Duty Officer approval.

# Q. Wildland Fire Analysis

The Fire Executive Council (FEC) and the Wildland Fire Leadership Council (WFLC) have elected to adopt the Wildland Fire Decision Support System (WFDSS) as the decision support system for all wildland fire events. A WFDSS will be initiated by NUIFC for federal fires and at the request of duty officer for state fires. A WFDSS will be completed for any fire involving lands under federal jurisdiction that has escaped initial attack. The appropriate Agency Administrator from the Jurisdictional Agency will lead the preparation process. If the fire has burned or threatens to burn non-federal land, the Agency Administrator will ensure that the State of Utah is involved in preparing the document. The Agency Administrator will also ensure involvement from any other involved agencies, including the Protecting Agency. If the fire has burned or threatens to burn non-federal lands, the State of Utah will sign the WFDSS and will also complete the daily validation unless identified otherwise.

# R. Post-incident Critiques and After Action Reviews (AARs)

To benefit from lessons learned on incidents falling under the terms of this AOP, all agencies are strongly encouraged to conduct after action reviews. Such critiques or reviews will be conducted jointly by all appropriate agencies

Initial attack crews of cooperating agencies will provide all pertinent information and documentation to the jurisdictional agency when relieved from the fire. Cooperating agencies conducting continuing suppression activities on other agency land shall provide all necessary fire related information and documentation to the jurisdictional agency within five days after the fire is declared out.

### S. Billing Information for Pre-suppression Activities:

Agencies may bill one another for activities not related to fire suppression, and administrative charges may be applied. Billings for such activities will be documented locally as part of this agreement between the agencies involved.

### T. Local Multi Agency Coordinating Group (MAC)

1. The MAC Group will consist of the NUIFC FMOG (composed of BLM, West Desert District Fire Management Officer, USFS, Uinta-Wasatch-Cache NF Fire Management/Staff Officer, USFWS, Bear River Migratory Bird Refuge Fire Management Officer, and a designated State of Utah, Division of Forestry, Fire, and State Lands FMO). The NUIFC Center Manager will function as the local MAC

coordinator. Ad hoc members may participate as needed and requested. Ad hoc members may include fire weather forecaster, operations committee members, expanded dispatch supervisor, etc. The MAC coordinator, ad hoc participants, and agency signatories to this operating plan (or their representatives) are non-voting members of the MAC group

2. When the NUIFC Preparedness Level reaches 4 and/or 5, the local MAC group will communicate daily (or as needed, based upon fire activity). If a MAC group member is unable to attend a scheduled meeting (either a conference call or a designated meeting location) a delegated representative will be assigned to represent their agency.

### 3. MAC Group Functions.

- Set incident priorities.
- Brief Board of Directors (line officers) on incident conditions and status.
- Brief/debrief all Incident Management Teams in conjunction with jurisdiction agency.
- Preposition resources within the dispatch area.
- Initiate fire restrictions.
- Oversee local initial attack and expanded dispatch organizations.
- Brief local and state government officials as needed.
- Authorize the establishment of Staging Areas.
- Coordinate with Great Basin Coordination Center (GBCC) for statewide needs and situation.

### VIII. FIRE PREVENTION

### A. General Cooperative Activities

The agencies within this agreement will be responsible for carrying out a fire prevention program in their respective initial attack or full suppression zones. All agencies will coordinate their efforts in contacting the public through newspaper articles, radio messages, internet, etc. to avoid duplication and ensure maximum effectiveness. Agencies will also coordinate urban/wildland interface programs through the local, state or county representatives.

#### B. Information and Education

Agencies from the Northern Utah area participate on the Utah Interagency Prevention, Education and Mitigation Committee that is chartered under the Utah FMOG. Issues of interagency fire strategic communications and public outreach efforts are coordinated in this forum. In addition to statewide coordination, local coordination of fire information and education is to be conducted through the Zone Fuels Committees and unit fire prevention and public affairs staff.

### C. Engineering

Fire Safe Planning (wildland-urban interface)

Agencies are encouraged to use the multi-media products of the Utah Living with Fire program, which identifies safety constraints for property owners and communities in the wildland urban interface. Additional information may be obtained from the national Firewise program which focuses on Fire Adapted Communities.

### D. Enforcement

### 1. Burning Permits

Utah State law requires burning permits (except campfires for warming and/or cooking) for all people who burn on state and private unincorporated lands during the closed fire season from June 1 through October 31 or as modified by the Utah State Forester. Requests for burning permits on private unincorporated land will be referred to the respective county fire warden/Fire Marshal as per Utah Code 65A-8-9.

### 2. Fire Investigations

Fire origin and cause will be established on all wildfires. The agency with jurisdictional responsibility will initiate investigations. The investigator will provide investigation reports and supporting documentation to the jurisdictional agency. When investigations determine that administrative, civil and/or criminal action may be pursued, every effort will be made to pursue such action. Coordination and cooperation between agencies will be implemented with regards to all legal action. Detailed cost accounting will be provided by each agency in a timely manner when cost recovery is pursued. Fire investigations may be performed by any qualified wildland fire investigator regardless of agency affiliation.

#### 3. Restrictions and Closures

When a special fire closure or restriction is deemed necessary by any agencies within this AOP, that order will be coordinated with the Local MAC Group members prior to authorization and public notification of the expected order so as to present a coordinated and clearly defined, logical area, and coordinated interagency message to the public.

For fire restrictions and closures, adhere to the Utah Cooperative Fire Protection Agreement. Suggested tools for determining when to implement restrictions or closures can be found in the Fire Danger Operating and Preparedness Plan and agency fire prevention plans.

### IX. FIRE PLANNING

### A. Presuppression/Preparedness Analysis Plans

Agencies are encouraged to perform joint analysis wherever possible; keep in mind that resources jointly funded will require documentation stating the fiscal responsibilities of each agency involved.

Refer to the *Northern Utah Interagency Fire Danger Operating and Preparedness Plan*. This plan is signed by line officers of the Forest Service, BLM, and State of Utah and addresses how the agencies will achieve an appropriate level of preparedness and response to wildland fires. This document can be retrieved from the following site:

http://gacc.nifc.gov/gbcc/dispatch/ut-nuc/management/docs/FDOP\_NUtah\_FDOP\_2012.pdf

#### B. Prevention Plans

Agencies are encouraged to prepare joint prevention plans where appropriate. Any agreement entered into between participating parties will be documented.

#### C. Prescribed Fire Plans

Where opportunities exist of meeting management objectives on adjoining lands of more than one agency, effort should be made to develop cooperative prescribed fire plans. Joint management, funding, and responsibilities will be documented as in section A above.

### X. FUEL MANAGEMENT AND PRESCRIBED FIRE CONSIDERATIONS

Jurisdictional agencies based on their own governing authorities can use each other's resources for non-incident activities to include, prescribed fire, hazard fuel reduction and other fuels management work. The USDA Forest Service may contract with the State for services using a Project Agreement. Use of state resources by BLM is by Federal Acquisition Regulations (FAR) contracting methods only.

If parties to this agreement do prescribed burning on lands under their jurisdiction which may be of concern to another party or parties to the agreements listed above, they will <u>notify all affected parties before authorizing burning</u>. Prior to ignition all agencies will provide NUIFC with a copy of the authorized plan. On the day of ignition NUIFC will be notified when resources are mobilized to and when returning from the prescribed fire.

All agencies agree to comply with the Utah Smoke Management Plan. Information pertaining to the Smoke Management Plan can be found at: <a href="http://gacc.nifc.gov/gbcc/predictive/docs/SMP011606\_Final.pdf">http://gacc.nifc.gov/gbcc/predictive/docs/SMP011606\_Final.pdf</a>

## XI. GENERAL PROCEDURES

#### A. Periodic Reviews

A meeting to discuss this annual operating plan will be held each year before January 1.

The FMOG Chair will set a date and a location for the meeting, arrange for a place to meet, and invite each agency. The Northern Utah Interagency Fire Center Manager will also incorporate any changes to the plan and route the plan for signature and final distribution.

The operating plan will be signed and distributed by January 1 of each year

### B. Updating of Plans

Any changes in staffing will be reported to the Northern Utah Interagency Fire Center Manager. The fire center will then notify all agencies involved in this plan of the changes.

- C. Public Information
- D. Severity Funding

Severity funding will be requested according to respective agency policy. Requests will require documentation and signature from the agency administrator.

# XII. ADMINISTRATIVE LISTINGS

- A. Bureau of Land Management
- B. Utah Division of Forestry, Fire, and State Lands
- C. Forest Service
- D. Bureau of Indian Affairs
- E. National Park Service
- F. Fish and Wildlife Service

#### APPENDIX A: DISTRIBUTION LIST

### **Interagency Fire Coordination Centers**

Center Manager

Northern Utah Interagency Fire Center

14324 Pony Express Rd Draper, UT 84020 801-495-7600

Center Manager

Richfield Interagency Fire Center 1830 S Industrial Park Rd

Richfield, UT 84701 435-896-8404

Center Manager

South Central Idaho Interagency Dispatch Center

400 West F

Shoshone, ID 83352 208-732-7202

Center Manager

Great Basin Coordination Center 5500 W Amelia Earhart Dr., Ste 270

Salt Lake City, UT 84116

801-531-5320

Center Manager

Uintah Basin Interagency Fire Center

355 North Vernal Avenue Vernal, Utah 84078 435-789-7021

Center Manager

Moab Interagency Fire Center

885 S Sand Flats Rd Moab, UT 84532 435-259-1851

Center Manager

Eastern Idaho Interagency Fire Center

1405 Hollipark Drive Idaho Falls, ID 83401

208-524-7600

### **USDA Forest Service**

Fire Management Officer

Uinta-Wasatch-Cache National Forest 857 W. South Jordan Parkway

South Jordan, UT 81095

801-999-2147

North Zone FMO

Uinta-Wasatch-Cache National Forest

507 25th St

Ogden, U T 84401 801-625-5112

Fire Management Officer Sawtooth National Forest

2647 Kimberly Road East Twin Falls, ID 83301-7976

208-737-3229

Fire Management Officer

Manti-LaSal National Forest 599 West Price River Drive

Price, UT 84501 435-896-4521 Assistant Fire Management Officer Uinta-Wasatch-Cache National Forest 857 W. South Jordan Parkway South Jordan, UT 81095

801-999-2148

South Zone FMO

Uinta-Wasatch-Cache National Forest

390 N 100 E

Pleasant Grove, UT 84095

801-857-5455

Zone Fire Management Officer

Minidoka Ranger District (STF)

2306 Hiland Ave Burley, ID 83318 208-677-8293

Fire Management Officer

Caribou-Targhee National Forest

1405 Hollipark Drive Idaho Falls, ID 83401

208-524-7625

# **USDI Bureau of Land Management**

Fire Management Officer BLM West Desert District 2370 S Decker Lake Blvd West Valley City, UT 84119 801-977-4316

Assistant Fire Management Officer BLM West Desert District 95 E. 500 N. Fillmore, UT 84631 435-743-3138 Assistant Fire Management Officer BLM West Desert District 2370 S Decker Lake Blvd West Valley City, UT 84119 801-977-4381

#### **USDI National Park Service**

Superintendent Timpanogos Cave National

Timpanogos Cave National Monument Rural Route 3, Box 200

American Fork, UT 84003

801-756-5239

Fire Management Officer Utah Parks Group Zion National Park Springdale, UT 84767 435-772-7842 435-619-1605 (cell) Superintendent Golden Spike National Historic Site P.O. Box 897

Brigham City, UT 84302 435-471-2209, ext. 23

### **USDI Bureau of Indian Affairs**

Fire Management Officer Bureau of Indian Affairs P.O. Box 130 Fort Duchesne, UT 84026 435-722-4300

### **USDI Fish and Wildlife Service**

Rocky Basin Fire Zone FMO Bear River Migratory Bird Refuge 2155 W Forest St. Brigham City, UT 84302 435-734-6449

# State of Utah, Division of Forestry, Fire and State Lands

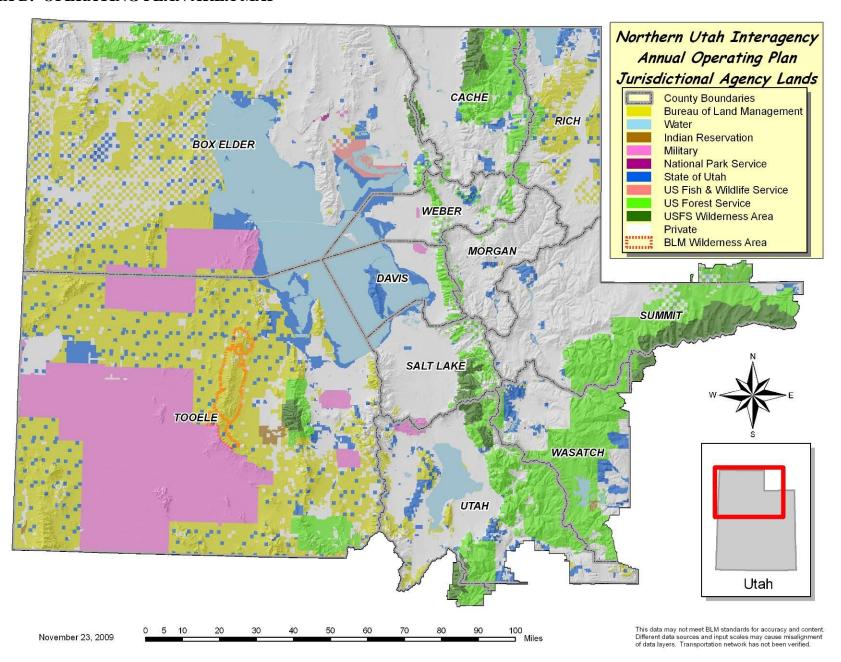
State Fire Management Officer Utah Division of Forestry, Fire and State Lands 1594 W North Temple P.O. Box 145703 Salt Lake City, UT 84114-5703

801-538-5555

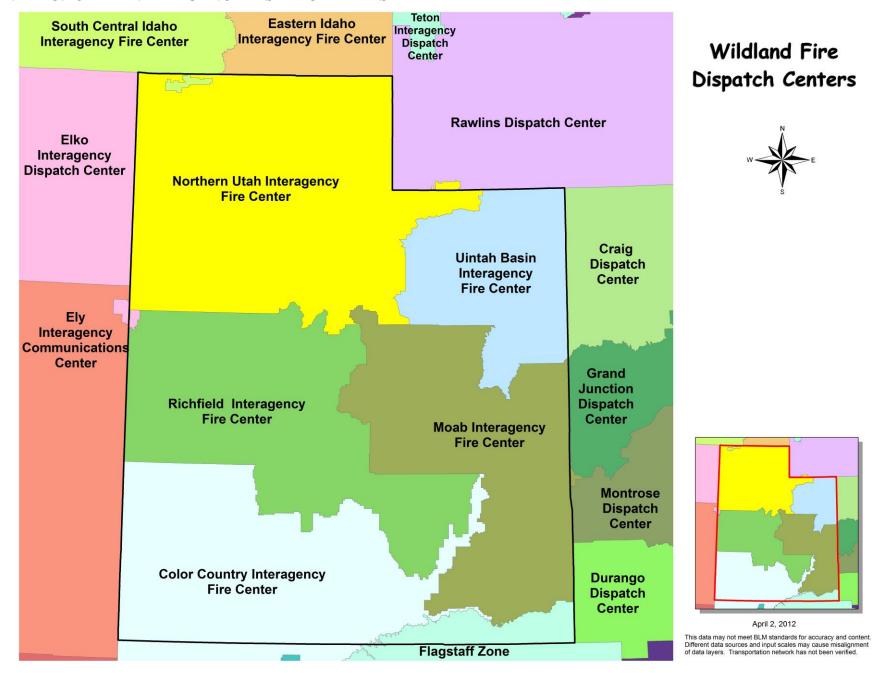
Wasatch Front Area Manager Utah Division of Forestry, Fire and State Lands 1594 W North Temple P.O. Box 145703 Salt Lake City, UT 84114-5703 801-538-5555 Bear River Area Manager Utah Division of Forestry, Fire and State Lands 1780 Research Parkway #104 Logan, UT 84341-1940 435-752-8701

Northeast Area Manager Utah Division of Forestry, Fire and State Lands 2210 South Hwy 40 Suite B Heber, UT 84032 435-671-3326 Central Area Manager Utah Division of Forestry, Fire and State Lands 115 E 900 N Richfield, UT 94701 435-896-5697

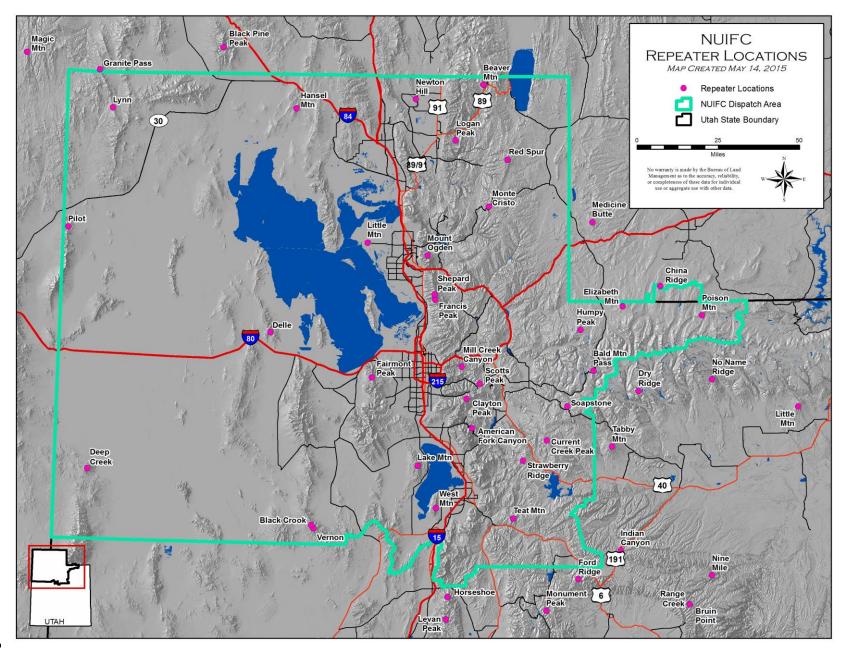
APPENDIX B: OPERATING PLAN AREA MAP



### APPENDIX C: UTAH INTERAGENCY DISPATCH AREAS



### **APPENDIX D: REPEATER**



# APPENDIX E: INTERAGENCY FREQUENCY PLAN

# Frequencies (by agency)

AGENCY	TX	RX	TONE	DESCRIPTION		
State of Utah: *denotes Repeaters that are not transmittable via NUIFC						
	159.4050	151.3700	151.4	Lake Mountain		
	159.4200	151.2350	151.4	Logan Peak		
	159.3000	151.1450	151.4	Hidden Peak (Snowbird)		
	159.2850	151.4150	203.5	*Shepard Peak		
	159.3000	151.1450	151.4	*Clayton Ridge		
	159.4200	151.1450	203.5	*Monroe Peak		
	155.7750	155.7750		Utah DNR		
	154.2800	154.2800		State Fire Marshall (Tac)		

AGENCY	TX	RX	TONE	DESCRIPTION
U.S. Forest Service:				
	Uinta-Wasa	tch-Cache Nati	onal Forest	
	168.7750	164.9125		SOA Repeater 1 (FS Ext. Attack)
	172.1375	166.3125		SOA Repeater 2 (FS Ext. Attack)
	NET 1- OGI	DEN/LOGAN		
	164.1250	169.9500	110.9	Mt. Ogden
	164.1250	169.9500	123.0	Little Mtn
	164.1250	169.9500	131.8	Red Spur
	164.1250	169.9500	136.5	Monte Cristo
	164.1250	169.9500	146.2	Logan Peak
	164.1250	169.9500	156.7	Beaver Mtn
	164.1250	169.9500	167.9	Newton Hill
	169.9500	169.9500		Net 1 Car to Car
	NET 2- SAL	T LAKE/EVAN	STON/MT.	VIEW
	164.9375	173.7750	110.9	Fairmont Peak
	164.9375	173.7750	123.0	Mill Creek Cyn
	164.9375	173.7750	131.8	Scotts Peak (N2)
	164.9375	173.7750	136.5	Shepard Peak
	164.9375	173.7750	146.2	China Ridge
	164.9375	173.7750	156.7	Poison Mtn
	164.9375	173.7750	167.9	Medicine Butte
	164.9375	173.7750	103.5	Elizabeth Peak
	173.7750	173.7750		Net 2 Car to Car
	NET 3- HEB	BER/KAMAS		
	164.8250	172.4000	110.9	Scotts Peak (N3)
	164.8250	172.4000	123.0	Humpy Peak
	164.8250	172.4000	131.8	Bald Mtn
	164.8250	172.4000	136.5	Soapstone
	164.8250	172.4000	146.2	Currant Creek
	164.8250	172.4000	156.7	Strawberry Ridge
	172.4000	172.4000		Net 3 Car to Car
		ASANT GROV		
	164.8750	172.3750	110.9	Clayton Peak
	164.8750	172.3750	123.0	American Fork
	164.8750	172.3750	131.8	Lake Mtn
	164.8750	172.3750	136.5	Teat Mtn

AGENCY	TX	RX	TONE	DESCRIPTION
	164.8750	172.3750	146.2	Ford Ridge
	164.8750	172.3750	156.7	Horseshoe Flat
	164.8750	172.3750	167.9	Vernon
	172.3750	172.3750		Net 4 Car to Car
	Sawtooth N	ational Forest		
	162.6125	171.500	110.9	Black Pine
	162.6125	171.500	123.0	Magic Mountain
	162.6125	171.500	131.8	Knoll
	163.0750	168.5625	123.0	Granite Pass
	164.800	170.1000	107.2	FF Mt. Harrison
	164.800	170.1000	179.9	Portable FF to be placed as needed
	162.2250	162.2250		Tactical 1
	172.4000	172.4000		Tactical 2
	166.9875	166.9875		Tactical 3

AGENCY	TX	RX	TONE	DESCRIPTION		
Bureau of Land Management:						
	West Desert	District				
	164.9125	168.7750		SOA 1 Repeater (BLM Ext. Attack)		
	166.3125	172.1375		SOA 2 Repeater (BLM Ext. Attack)		
	BLM West 2	Zone				
	163.025	170.5125	136.5	Delle		
	163.025	170.5125	123.0	Windy Peak		
	163.025	170.5125	167.9	Deep Creek		
	163.025	170.5125	103.5	Lynn		
	163.025	170.5125	146.2	Pilot		
	BLM East Z	one				
	164.775	173.675	110.9	Black Crook		
	164.775	173.675	131.8	Red Spur Peak		
	164.775	173.675	156.7	West Mountain		
	164.775	173.675	167.9	Francis		
	Richfield Fie	eld Office				
	166.0000	172.4375	110.9	Whitepine (BLM- Net 1))		
	169.1750	172.2500	146.2	Mineral (FS)		
	166.0000	172.4375	107.2	Levan (BLM- Net 1)		

#### **Tactical and Air to Ground Frequencies**

The following frequencies are shared interagency initial attack frequencies and will be assigned by NUIFC as per the NUIFC Mobilization Guide and Interagency Runcards. All West Desert BLM, Uinta-Wasatch-Cache FS, and State FF&SL radios will contain these common frequencies and identifiers.

Frequency	Agency	Receive	Transmit	Mode
State Fire Marshall	Utah	154.2800	154.2800	Narrow
Tac 1	BLM	166.2375	168.775	Narrow
Tac 2	BLM	166.9625	166.9625	Narrow
Tac 3	BLM	169.3625	169.3625	Narrow
Tac 4	Utah	156.0675	156.0675	Narrow
Tac 5	USFS	168.1750	168.1750	Narrow
Tac 6	USFS	169.0750	169.0750	Narrow
Tac 7	USFS	169.9000	169.9000	Narrow
Air-to-Ground 74	NUIFC	154.3100	154.3100	Narrow
Air-to-Ground 57	NUIFC	168.7250	168.7250	Narrow
Dispatch-to-Air Ops. (Local FF)	NUIFC	168.500	168.500	Narrow
UHP Statewide (Air Ambulance Utah)	STATE	155.5050	155.5050	Narrow

#### Air to Air Frequencies

The following frequencies are shared interagency initial and extended attack air to air ("victor") frequencies and will be assigned by NUIFC as per the NUIFC, EGBCC, and NICC Mobilization Guides. The Primary frequency is assigned to NUIFC; other air-to-air frequencies must be requested through GBCC.

Frequency	Agency	Receive	Transmit	Mode
Primary	NUIFC	127.4750	127.4750	Narrow
Secondary	NUIFC	132.4250	132.4250	Narrow
GBCC 1	GBCC	134.6750	134.6750	Narrow
GBCC 2	GBCC	122.9250	122.9250	Narrow

#### **Interoperability VTAC Frequencies**

These frequencies are to be used on a case by case basis for incident use. The State of Utah is programming these frequencies into all their radios (Highway Patrol, DOT, etc.), and requesting that all Counties and Municipalities do the same. How this is implemented is a decision of each Dispatching Zone. VTAC is defined in the National Interoperability Field Operations Guide as Non-Federal VHF National Interoperability Channels. Each State needs to have a valid FCC license for fixed base and control station operation, for each of these frequencies.

Frequency	Recieve	Tone	Transmit	Tone
VCALL	155.7525		155.7525	
VTAC11	151.1375		151.1375	156.7
VTAC12	154.4525		154.4525	156.7
VTAC13	158.7375		158.7375	156.7
VTAC14	159.4725		159.4725	156.7
VTAC37	154.4525		158.7375	136.5
VRPT2	155.0250	151.4	155.9850	210.7
VRPT3	155.8950	131.8	151.1975	186.2
VRPT4	158.7975	127.3	154.3025	203.5

## **Additional Frequencies**

The following frequencies are shared interagency frequencies and are available for use by West Desert BLM, Uinta-Wasatch-Cache FS, and State FF&SL radios. They can be utilized to support fire or non-fire operations and should be programmed into radios as such.

Frequency	Receive	Transmit	Tone	Mode
All-Call (Wide Area)	163.1000	163.1000		Narrow
All-Call (Common Use)	168.3500	168.3500		Narrow
NIMMS	168.5500	168.5500		Narrow
Brighton Ski Resort	151.8050	157.6350		
Alta Central	154.9550	154.9550		
UHP Statewide	155.5050	155.5050		
Utah County Fire	153.9500	153.9500		
Sundance Repeater	168.1750	154.4450	192.8	
Wasatch County	154.7750	158.7900	192.8	
Summit CountySheriff	155.6100	155.6100		
Summit County Mobile Repeater	155.6100	155.8900	151.4	
Summit County Sheriff Repeater	155.6100	154.8600	151.4	
Summit County Sheriff Mobile Repeater	155.2950	159.3000		
Wyoming Mutual Aid	154.8750	154.8750		
Uinta County Sheriff Simplex	155.4900	155.4900		
Uinta County Sheriff Repeater	155.4900	154.8300	114.8	
Uinta County Sheriff Repeater	155.4900	154.8300	107.2	
Uinta County Search & Rescue	155.1750	155.1750		
Cache County Sheriff	154.7700	154.7700		
Weber Coutny Fire	154.1600	154.1600		
Weber County Sheriff North	155.7900	155.7900		
Weber County Sheriff South	155.3100	155.3100		
Weber County Sheriff 2	155.7300	155.7300		
Ogden Fire	154.2500	154.2500		
Box Elder County Sheriff	155.5950	155.5950		
Rich County Sheriff	156.0000	156.000		
Crawford Repeater (Rich County)	156.0000	155.1150	203.5	
Lake Town Repeater (Rich County)	156.0000	153.9800	151.4	
NOAA Weather Salt Lake City	162.5500			
NOAA Weather Logan	162.4000			
NOAA Weather Tooele/Evanston	162.4500			
NOAA Weather Bear lake	162.5000			
NOAA Weather Vernon	162.5250			
NOAA Weather Wendover	162.4750			
NOAA Weather Manti	162.4250			

#### APPENDIX F: BLM/BIA-SKULL VALLEY AGREEMENT

# MEMORANDUM OF UNDERSTANDING BETWEEN THE UNITED STATES DEPARTMENT OF THE INTERIOR BUREAU OF INDIAN AFFAIRS UINTAH AND OURAY AGENCY AND THE BUREAU OF LAND MANAGEMENT WEST DESERT DISTRICT

This Memorandum of Understanding (MOU), by and between the Uintah and Ouray Agency, Bureau of Indian Affairs, United States Department of the Interior, hereinafter referred to as the BIA, and the West Desert District, Bureau of Land Management, United States Department of the Interior, hereinafter referred to as the BLM. This agreement supersedes the previous agreement dated April 29 and May 6, 1966 and May 10, 1985.

#### I. PURPOSE

The purpose of this agreement, hereinafter called "MOU", is to provide for mutual assistance and support of BIA and BLM fire and related activities.

#### II. AUTHORITY

The authority under which the BIA and BLM enter into this agreement are the Federal Land Policy and Management Act of 1976, Public law 94-579 (90 Stat. 2766; 43 USC 1737); the Intergovernmental Cooperation Act of 1968, Public Law 90-577; and section 601 of the Economy Act (31 U.S.C. 1535), as prescribed in FAR 17.5.

A. Interagency Agreement for Fire Management among the Bureau of Land Management, Bureau of Indian Affairs, National Park Service, Fish and Wildlife Service of the United States Department of the Interior and The Forest Service of the United States Department of the Agriculture, FY2011 – FY2015 (BLM Agreement No. L10PG00569, BIA Agreement No. AGFIRE10K101).

B. Cooperative Fire Management Agreement between Bureau of Land Management Utah (#BLM-MOU-UT936-FY02-01), National Park Service Intermountain Region(#H-1248-02-0001), Bureau of Indian Affairs Western Regional Office(#AGH00020001), Bureau of Indian Affairs Southwest Regional Office (#AG02M000004), Bureau of Indian Affairs Navajo Regional Office (#AG2N0000204), U.S. Fish and Wildlife Service Mountain and Prairie Regions (#14-48-60139-01-K003), United States Department of Agriculture Forest Service Intermountain Region (#01-FI11046000-018) and The State of Utah Division of Forestry, Fire and State Lands.

C. 2012 State Wide Annual Operating Plan for Fire Management between state and federal agencies.

#### III. RECITALS

The BIA and BLM deem it is mutually advantageous to cooperate in this undertaking and hereby agree to the following terms and conditions.

- 1. WHEREAS, The BIA has statutory responsibility as trustee for the protection of the forest and range resources held in trust for the Skull Valley Indian Tribe; and
- 2. WHEREAS, The BLM has statutory responsibility for the protection of the forest and range resources held by the BLM; and
- 3. WHEREAS, The BLM has facilities and suppression resources for protection on lands under its administrative jurisdiction; and
- 4. WHEREAS, many of the BIA trust lands are interspersed with the BLM and the fire occurrence on these lands is intermittent:

#### Therefore it is agreed:

- 1. The BLM will provide wildfire suppression on the Skull Valley Indian Reservation.
- 2. The BIA will meet with Northern Utah Interagency Cooperators to develop the Northern Utah Fire Management Annual Operating Plan.
- 3. The BLM will notify the BIA, Fire Management Officer or his designee when taking action on the Skull Valley Indian Reservation lands.
- 4. The BLM will provide the same level of fire protection for the BIA Trust lands as it provides for adjacent BLM land where the BLM has agreed to provide initial attack. The BLM will establish priorities for initial attack based on life, property, and resource values threatened, rather than ownership.
- 5. In the event of an extended attack or large fire organization on reservation land or threatening reservation lands the BIA will provide to the BLM a liaison/resource advisor. In order to avoid any delays in control action, the BLM will operate under their procedures and policies until a BIA resource advisor is provided.
- 6. BLM will utilize qualified BIA Firefighting resources when the required resource is available from the BIA.
- 7. For any fires that involve both BLM and BIA jurisdictions the BLM and the BIA will consider cooperative rehabilitation planning.
- 8. This agreement specifically excludes structural fires.
- 9. Responsibility for fire prevention and trespass investigation will remain with the agency having jurisdiction.
- 10. The Skull Valley Indian Reservation will be considered a Direct Protection Area (DPA) of the BLM West Desert District for Fire Planning Analysis (FPA) purposes.

#### IT IS MUTUALLY AGREED:

- 1. Each party, by written notice to the other, shall designate the representatives who are authorized to act on its behalf with respect to those matters contained herein, which are the functions and responsibilities of the parties. Either party may change the designation of its authorized representative upon oral notice given to the other and confirmed by written notice within ten days.
- 2. This agreement may be terminated, at the request of either BLM or BIA, all costs incurred by either party be settled through the date of termination.

#### IV. FUNDING AND PAYMENT:

- A. The BLM and BIA will not bill each other for suppression costs. However, pre-suppression costs, fair sharing for interagency dispatch centers costs, prevention costs, and other fire management costs may be billed in accordance with existing agreements.
- B. Funds will be obligated on a fiscal year basis and are contingent upon the availability of appropriated funds by congress. No liability on the part of the BIA for any payment will be made until funds are available and confirmed.
- C. Costs incurred on fires pursuant to the terms of this agreement will be accumulated and presented as a consolidated summary for review by the agencies identified as signatories to the Utah Cooperative Fire Management Agreement. Agencies shall meet and review consolidated fire cost summaries and will negotiate offset of accumulated costs with the intent of one billing.
- D. The parties will utilize the "IPAC-Interagency Payment and Collections" procedure to electronically transfer funds from BIA treasury accounts for expenses incurred by BLM under this MOU. BLM shall make every effort to ensure correct billing through the IPAC system and that the total amount of funds transferred does not exceed funds obligated by BIA for services herein.
- E. In all other cases the agencies will bill one another for activities not related to fire suppression and administrative charges may be applied. Billing procedures for fire readiness, prevention and other non-suppression activities will be addressed in Annual Operating Plans. Provisions described above pertaining to suppression billing procedures, addresses, payment due dates, obligations information, and payments also apply to these billings. Billings will outline services performed and include a copy of the applicable operating plan.

The Agency Location Code (ALC) 14-20-0699 and Agreement No. #GTH00090001 shall appear in the first line of the description section of the IPAC collection message. Estimated funds not to exceed the amount available:

The funding citation will be: H00443 (4 digit Fiscal Year) 92120 25.3H: \$X.XX

Discrepancies in Billing: should the BIA dispute the amount being billed, they will first contact the BLM Project Officer and notify them of the discrepancy

BLM will be allowed to refund the BIA the amount in dispute. If the BIA is dissatisfied with BLM's remedial efforts, the BIA may then use the charge-back-system within IPAC.

#### V. TECHNICAL REPRESENTATION

The BIA technical representative for this Agreement is Uintah and Ouray Agency, Fire Management Officer and can be reached at (435) 722-4353. The BLM technical representative for this Agreement is BLM West Desert District, Fire Management Officer and can be reached at (801) 977-4316.

#### VI. MODIFICATION/RENEGOTIATION

Modification to this MOU may be proposed by either party and shall become effective when signed by both parties. This Agreement is renegotiable at the option of either party.

#### VII. DISPUTES

BIA and BLM agree that all disputes which occur under this MOU shall be handled by use of a third-party forum, which is acceptable to both parties.

#### VIII. TERM OF AGREEMENT

The term of this MOU shall commence for each agency upon the signature of that agency's Agency Administrator. The MOU shall remain in effect for five (5) years from the date the last agency signs. Either party shall have the right to terminate their participation under this MOU between November 1 and March 30 of the succeeding year upon 30 days written notice to the other party.

**District Manager** 

West Desert District

**Bureau of Land Management** 

/ Superintendent

がintah & Ouray Agency

Bureau of Indian Affairs

#### APPENDIX G NORTHERN UTAH INTERAGENCY FIRE CENTER 2016 ANNUAL OPERATING PLAN

#### I. PARTICIPANTS

Participants of this Annual Operating Plan (AOP) are as follows:

achhair 8.21.18

USFS Agreement No.	15-FI-11046000-040
BLM Agreement No.	
FWS Agreement No.	
State Agreement No.	13-FI-11046000-015
AOP Expiration Date	December 31, 2016

United States Department of the Interior, Bureau of Land Management, West Desert District Office (BLM)

BLM Agreement #

United States Department of Agriculture, Forest Service, Uinta-Wasatch-Cache National Forest (USFS) USFS Agreement # 15-FI-11046000-039

United States Department of Interior, U.S. Fish and Wildlife Service (FWS), Bear River Migratory Bird Refuge

FWS Agreement #

State of Utah, Division of Forestry, Fire, and State Lands (STATE) STATE Agreement #

#### II. PURPOSE

The purpose of this AOP is to set forth agreed upon services to be provided to the BLM, USFS, FWS and STATE fire management agencies by the Northern Utah Interagency Fire Center (NUIFC) and Northern Utah Interagency Fire Center Cache (NUIFCC), and to display the responsibilities of each of these agencies participating in operation of NUIFC. This AOP is developed as provided by the Cooperative Fire Management Agreement and Stafford Act Response Agreement referred to in Section III of this AOP. Signatories to this AOP also agree to the NUIFC Continuity of Operations Plan, Appendix F.

#### III. AUTHORITY FOR PLAN

This AOP is established under the authority of the Cooperative Fire Management Agreement and Stafford Act Response Agreement between the United States Department of the Interior, Bureau of Land Management Utah (#BLM-UT-2013-001); National Park Service Intermountain Region #12491300001); Bureau of Indian Affairs Western Regional (# ); Bureau of Indian Affairs Southwestern Regional Office (# ); Bureau of Indian Affairs Navajo Regional Office (# ); U.S. Fish and Wildlife Service Mountain and Prairie Region (# ); United States Department of Agriculture, Forest Service Intermountain Region (#13-FI-11046000-015); and the State of Utah, Division of Forestry, Fire, and State Lands (# ).

USFS Agreement No.	15-FI-11046000-040
BLM Agreement No.	
FWS Agreement No.	
State Agreement No.	13-FI-11046000-015
AOP Expiration Date	December 31, 2016

#### IV. ATTACHMENTS TO THE AOP

- A. Appendix A Proposed 2016 Northern Utah Interagency Fire Center Budget
- B. Appendix B Northern Utah Interagency Fire Center Target Organization
- C. Appendix C Northern Utah Interagency Fire Management Board Charter
- D. Appendix D Northern Utah Interagency Fire Center 2016 Fire Management Officer Group Charter
- E. Appendix E Northern Utah Interagency Fire Center 2016 Operations Committee Charter
- F. Appendix F Delegation of Authority for Type 3, 4 or 5 Incident Commanders
- G. Appendix G 2016 Principal Contacts
- H. Appendix H 2016 Continuity of Operations Plan

#### V. SERVICES

- A. Northern Utah Interagency Fire Center will conduct, but not be limited to, the following activities:
  - 1. Development and implementation of a system for maintaining cost-effective and timely dispatching, coordination, and support response procedures to wildfire and other incident management actions within the NUIFC dispatch zone. This will be accomplished through planning, monitoring fire activity, and expediting resource orders between all federal, state, county, and contract wildland fire management providers within the NUIFC dispatch zone; between NUIFC and adjacent dispatch zone areas and their respective dispatch centers; and between NUIFC and Great Basin Coordination Center (GBCC).
  - 2. Establishment of standard procedures which help guide the interagency dispatching, resource coordination, and support activities for wildfire and other incident management activities within the NUIFC dispatch zone. These procedures will be described in the NUIFC mobilization guide which will be prepared by the NUIFC Center Manager and staff and approved by NUIFC Fire Management Officer Group (FMOG). This guide is intended to facilitate interagency dispatch coordination ensuring that the most cost-effective incident support is provided. This guide will be designed to accommodate amendments as needed, but will be retained as current material until amended. An annual update is due by March.
  - 3. Preparation of the NUIFC Annual Operating Plan is to describe specific operating procedures with roles and responsibilities for the Center. Preparation of this document will include members of the FMOG, the BLM Administrative Officer, the USFS Administrative Operations Specialist, the State Administrative Officer, the FWS Agency Administrator, and the Center Manager. An annual update will be due in January.

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FWS Agreement No.	
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- B. The BLM, USFS, FWS, and STATE fire management agencies in the NUIFC dispatch zone will:
  - 1. Provide NUIFC with a current list of agency incident management resources and their availability status during the period from June 1 to October 1 with daily rosters for Initial Attack (IA).
  - 2. Advise NUIFC if restrictions must be placed on agency resources due to existing or anticipated fire activity within their jurisdictional area of responsibility.
  - 3. Provide NUIFC with appropriate funding codes for all requested preposition of resources.
  - 4. Provide one lead fire management representative to serve on the NUIFC FMOG. Representatives must possess the authority to make decisions for their respective agency. (Appendix D)
  - 5. Provide one or more fire management representatives to serve on the NUIFC Operations Committee. (Appendix E)
- C. NUIFC will operate on an annual budget supported and approved by the NUIFC FMOG. Specifics on the budget are as follows:
  - 1. The Fiscal Year is October 1 September 30 for federal agencies and July 1 June 30 for the STATE. For 2016, each agency will retain their own funds and pay for their agreed-upon portion of operating costs as outlined in Appendix A to this AOP.
  - 2. In the event that appropriated funds are to be transferred to the BLM, USFS, FWS or STATE, a modification to this AOP, or separate agreements as required, will be prepared in advance of the need by a Grants Management Specialist. A reimbursable or contributed fund account will be established with each applicable agency. The Center Manager will be responsible for these reimbursable or contributed funds and track their use. At the end of the Fiscal Year, the Center will adjust the budget with each agency based on the actual dollars expended.
  - 3. The Center Manager will approve and monitor the total cost of the Center, compare it to the planned budget, and make adjustments as necessary for budget and planning purposes.
  - 4. The Center Manager will prepare and submit a proposed "Next Year's" Budget to the NUIFC FMOG for their approval prior to January 1. The budget will outline planned expenditures, personnel salaries, training, travel, awards, telephone service, cellular phone service, utilities, Center equipment purchases and maintenance, office supplies, vehicle fixed ownership rates and use fees, and miscellaneous expenditures. The NUIFC FMOG will review, adjust, and approve the budget then will assign the agreed upon proportions of cost to each agency.

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FWS Agreement No.	
State Agreement No.	13-FI-11046000-015
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- 5. The NUIFC FMOG will meet at least quarterly to review and ascertain the NUIFC expenditures. Adjustments for additional funds or reimbursement between individual agencies will be negotiated. If reimbursements are needed between agencies, the Grants Management Specialist will be contacted to modify this AOP or prepare additional agreements as required, in advance of the need.
- 6. Agencies' records shall be kept for five years (ten years for the USFS), after the Agreement has been closed. (The USFS files will go to the Uinta-Wasatch-Cache National Forest Supervisors Office at the end of each Fiscal Year and be incorporated into the corporate files.

#### VI. ADMINISTRATION

The Northern Utah Interagency Fire Center is an interagency effort therefore the following delegations and policies will apply:

1. The Center Manager (or Acting) will sign time sheets, travel vouchers, and requisitions with full authority as an agency representative for the Assistant Center Managers. The Assistant Center Managers will sign time sheets for employees from their respective agencies, although each Assistant Center Manager and the Center Manager may sign any employee's time sheet should it be necessary with full authority as an agency representative for each agency's employees who are employed as dispatchers.

Travel vouchers and requisitions will be approved for dispatchers by their respective agencies assistant Center Managers.

- 2. The Center Manager (or Acting) will initiate and complete performance evaluations of the Assistant Center Managers and forward them to their respective agencies for review and signature. Assistant Center Managers will initiate and complete performance evaluations of employees who are employed by their respective agency within the office and forward them to their respective agencies for reviews and signature.
- 3. If the Assistant Center Manager positions become vacant, it will be the responsibility of the appropriate agency, BLM or USFS, for funding their position as part of that agency's approved Table of Organization.
- 4. The NUIFC FMOG will jointly initiate and complete an evaluation of the Center Manager and then forward to the respective agency for review and signature.

#### VII. AGENCY OFFICERS

Agency Officers delegated responsibility for carrying out this Agreement are the lead fire management representatives on the NUIFC FMOG. These individual will:

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BLM Agreement No.	
FWS Agreement No.	
State Agreement No.	13-FI-11046000-015
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- 1. Prepare the NUIFC Annual Operating Plan and submit it to the Grants Management Specialist for review and approval prior to January 1.
- 2. Annually review and evaluate, with input from the Center Manager, the current NUIFC staffing level as compared to the proposed target organization and plan strategies for meeting and supporting the target organization. These strategies shall be incorporated into the yearly Budget and Current Year Organizational Chart of the Annual Operating Plan.
- 3. Due to the interagency nature of NUIFC, it is not possible for an employee from one agency who has a grievance against a superior of another agency to formally file a grievance through normal channels. When a situation of this nature occurs, employees will notify their agency's member of the FMOG. The FMOG will agree to a date to meet with the complainant within two weeks of the initial notice. Human Resources personnel from involved agencies will be in attendance at the meeting. The FMOG has two weeks after the initial meeting to notify the complainant of a resolution.
- 4. Annually review, and, if necessary, adjust the NUIFC FMOG Charter, Appendix D.
- 5. Annually review, and, if necessary, adjust the NUIFC Operations Committee Charter, Appendix E

USFS Agreement No.	15-FI-11046000-040
BLM Agreement No.	
FWS Agreement No.	
State Agreement No.	13-FI-11046000-015
AOP Expiration Date	December 31, 2016

# **APPENDIX A Northern Utah Interagency Fire Center Budget**

USFS Agreement No.	15-FI-11046000-040
BLM Agreement No.	
FWS Agreement No.	
State Agreement No.	13-FI-11046000-015
AOP Expiration Date	December 31, 2016

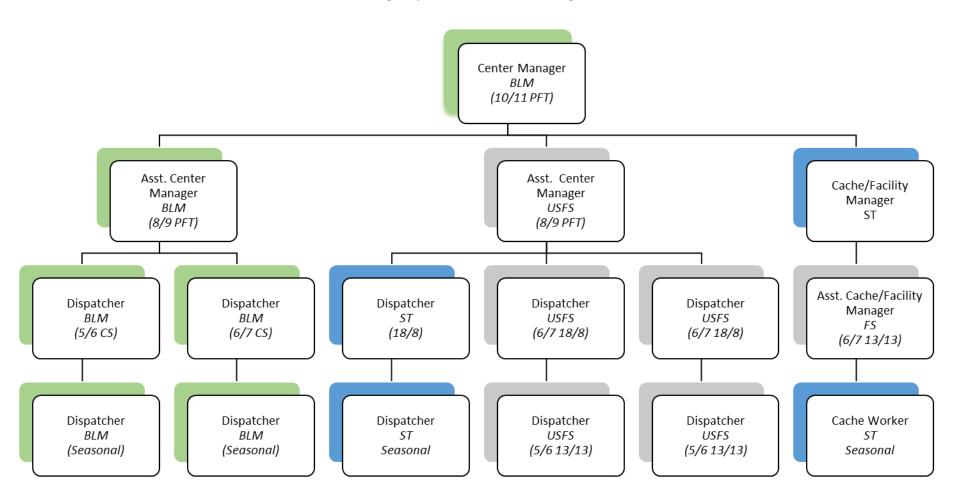
ITEM	BLM	STATE	USFS	FWS	NPS
PERSONNEL*				, I	
Center Manager - PFT, GS-10/11	\$ 96,627.00				
Assistant Center Manager - PFT, GS-8/9	\$ 79,863.00				
Assistant Center Manager - PFT, GS-8/9			\$ 79,863.00		
BLM Dispatcher, CS, GS-6/7	\$ 56,055.00				
BLM Dispatcher, CS, GS-5/6	\$ 54,407.00				
BLM Dispatcher, Seasonal, GS-4/5	\$ 17,570.00				
BLM Dispatcher, Seasonal, GS-4/5	\$ 17,570.00				
USFS Dispatcher, GS-5/6/7, 18/08			\$ 54,407.00		
USFS Dispatcher, GS-5/6/7, 18/08			\$ 54,407.00		
USFS Dispatcher, GS-5/6, 13/13			\$ 29,378.00		
USFS Dispatcher, GS-5/6, 13/13			\$ 29,378.00		
State Dispatcher, 18/08		\$ 45,000.00			
State Dispatcher, Seasonal		\$ 14,000.00			
USFS Cache/Facility Manager, (Furtue State Position)			\$ 67,422.00		
USFS Assistant Cache/Facility Manager, GS-6/7, 13/13 (Future Position)					
State Fire Cache Seasonal		\$ 14,000.00			
Subtotals:	\$322,092	\$73,000	\$314,855	<b>\$0</b>	<b>\$0</b>
EMPLOYEE TRAVEL & TRAINING					
Travel & Training-Center Manager	\$3,500				
Travel & Training-Assistant Center Manager	\$3,500		\$2,000		
Travel & Training-IA Dispatcher (EA) \$2,000 x2 (BLM)	\$4,000				
Travel & Training-IA Dispatcher (EA) \$2,000 (ST)		\$2,000			
Travel & Training-IA Dispatcher (EA) \$2,500 x2 \$2,000 x2			\$9,000		
Subtotals:	\$11,000	\$2,000	\$9,000	<b>\$0</b>	<b>\$0</b>
SUPPLIES AND SERVICES					
Cellular Phones	\$500		\$1,296		
Wireless MiFi			\$360		
Wireless DSL back-up			\$1,500		
Miscellaneous Office Supplies	\$6,000		\$6,000	\$3,500	
Copier Maintenance Agreement			\$2,800		
Postage Meter/postage			\$1,500		
Miscellaneous Cache Supplies			\$6,000		
Snow Removal		\$2,000			
Subtotals:	\$6,500	\$2,000	\$19,456	\$3,500	<b>\$0</b>

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UTILITIES					
Electricity NUIFC & Cache		\$20,000			
Sewer & Water NUIFC & Cache		\$1,400			
Garbage NUIFC & Cache		\$850			
Radio lines (USFS pays the State under separate arrangement: DPR-0422)	\$3,720		\$13,644		
Computer network (T1 lines) (whole location so estimate)	\$3,600		\$21,600		
Telephone service (whole location so estimate)	\$10,800				
Building Maintenance costs NUIFC & Cache		\$24,000			
Subtotals:	\$18,120	\$46,250	\$35,244	<b>\$0</b>	<b>\$0</b>
VEHICLES					
Dispatch SUV 4594			\$4,108		
Stake side – UWF 5236			\$13,616		
Extended Cab Pickup – UWF 5540			\$6,500		
Six Pack Pickup – UWF 4505 (Summer)			\$2,972		
Forklift 3534-6000			\$2,928		
Subtotals:	<b>\$0</b>	\$0	\$30,124	\$0	<b>\$0</b>
TOTALS	\$357,712	\$123,250	\$408,679	\$3,500	<b>\$0</b>
Grand Total:		\$89	93,141		
PERCENTAGES	40.05%	13.80%	45.76%	0.39%	0.00%
Workload Analysis Percentages (5-Yr)	25.90%	34%	33.10%	5%	2%

USFS Agreement No.	15-FI-11046000-040
BLM Agreement No.	
FWS Agreement No.	
State Agreement No.	13-FI-11046000-015
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**APPENDIX B Northern Utah Interagency Fire Center 2016 Organization** 



USFS Agreement No.	15-FI-11046000-040
BLM Agreement No.	
FWS Agreement No.	
State Agreement No.	13-FI-11046000-015
AOP Expiration Date	December 31, 2016

#### APPENDIX C

#### Northern Utah Interagency Fire Center 2016 Northern Utah Interagency Fire Management Board Charter

#### A. Purpose:

The Northern Utah Interagency Fire Management Board, (IFMB), is responsible for providing leadership, coordination and fostering a spirit of cooperation among the participating entities in the Northern Utah Interagency Fire Center (NUIFC). The Fire Board provides the following:

- Leadership for interagency coordination and cooperation.
- Facilitates a framework for fire operations and management within NUIFC
- Provides overall program management, direction, priorities, and supervision for appropriate fire, aviation and fuels management, including wildland urban interface, smoke management, fire prevention and external communications.
- Resolves relevant problems, issues or concerns.
- Provided priorities and direction to the Northern Utah Interagency Fire Management Officer Group (NUIFC FMOG) and the NUIFC.
- Working through the NUIFC FMOG by providing priorities and direction for the operation of the NUIFC Fire Center.

#### **B.** Organization:

The following Agencies having fire management resources and responsibility within the NUIFC Area; their agency will choose one member to serve as a board member:

Bureau of Land Management

United States Forest Service

Utah State Division of Forestry, Fire and State Lands

The following agencies have Fire Management responsibility within NUIFC and may provide a representative to serve on the Board of Directors.

Bureau of Indian Affairs

National Park Service

United States Fish and Wildlife Service

For the primary purpose of the IFMB participation by all agencies is critical. Acting's may be assigned as needed for operational issues such as specific activity coordination, as well as helping to improve communication flow and continuity within the IFMB. Short Term Acting's will not be utilized.

USFS Agreement No.	15-FI-11046000-040
BLM Agreement No.	
FWS Agreement No.	
State Agreement No.	13-FI-11046000-015
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#### C. Expectations

The Northern Utah Fire Management Board agrees to the following practices and conduct.

- We provide for firefighter and public safety first.
- We understand and recognize the differences between agency cultures, missions and responsibilities. We respect, value and support these differences and strive for consistency and the adoption of best management practices as a whole.
- We practice open, honest, clear and constructive communication at all levels.
- We share in the identification and resolution of issues and concerns.
- We expect the NUIFC FMOG to communicate with the IFMB on multi-agency projects and issues needing coordination.
- We expect the NUIFC FMOG to communicate individual to specific administrators concerning specific fire activity or unit specific management issues.
- We expect the NUIFC FMOG to provide quality supervision to direct reports and through subordinate supervisors, ensuring the attitude of the organization reflects this commitment to coordination and accountability.
- We expect the NUIFC FMOG to meet among themselves to discuss issued and coordination.
   Issues needing coordination and communication with the IFMB may be brought forward by the NUIFC FMOG Chair or agency representatives on the IFMB.

#### D. Meetings

The IFMB will meet two to three times per year, or as needed, in conjunction with the Northern Utah Interagency Fire Management Officers.

The Chair will be the formal point of contact between the IFMB and NUIFC FMOG. All other supervisory issues, such as personnel management, the formal contact point will be the supervisor of record for the FMO.

The IFMB Chair will assist the NUIFC FMOG in prioritizing issues and concerns that are to be presented to the Board for resolution.

The IFMB will conduct conference calls as needed throughout the year and especially during the fire season. Attendance at the meetings will typically include the NUIFC FMOG. These meeting may be more frequent, dependent upon fire severity, number of ongoing incidents, or other issues.

The IFMB will meet when there is a change in Agency Administrators for orientation/transition purposes.

#### E. Leadership

The Chair will represent the IFMB at Interagency Fire Managers meetings. The Chair will host meetings, arrange logistics, and provide for the taking and distribution of notes. A vice-chair will be appointed to serve as a back-up to the Chair. Both positions will serve for a period of one year with the vice-Chair moving to the Chair at the end of each year.

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#### Chair and vice-Chair rotation

2016	Chair, Forest Supervisor, USFS, Uinta-Wasatch-Cache National Forest
	Vice-Chair, District Manager, BLM, West Desert District
2017	Chair, District Manager, BLM, West Desert District
	Vice-Chair, Area Manager, Utah State Division of Forestry, Fire and State Lands
2018	Chair, Area Manager, Utah State Division of Forestry, Fire and State Lands
	Vice-Chair, Forest Supervisor, USFS, Uinta-Wasatch-Cache National Forest

#### F. Periodic Reviews

This charter, and work processes that are developed related to the IFMB may be periodically reviewed and updated by the IFMB as needed.

#### **G.** Approvals

- 1. This charter is approved until amended, rescinded or superseded. Any party to this charter may withdraw at any time with 60 days written notice to other members.
- 2. This charter does not provide for transfer of funds between signatory agencies.
- 3. This charter will become effective on the date of the last signature in the section below.

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# APPENDIX D Northern Utah Interagency Fire Center 2016 Fire Management Officer Group (FMOG) Charter

#### **Purpose:**

Appointed by the interagency line officers to provide unified oversight and guidance to the Northern Utah Interagency Fire Center (NUIFC).

#### **Organization:**

FMO Group is composed of the Northern Utah Interagency Fire Center Manager; BLM, West Desert District Fire Management Officer; USFS, Uinta-Wasatch-Cache National Forest Fire Staff Officer; FWS, Bear River Migratory Bird Refuge Fire Management Officer; NPS, Utah Parks Group Fire Management Officer; BIA, Uintah and Ouray Agency and State of Utah, Division of Forestry, Fire, and State Lands Area Fire Management Officer.

#### **Operations:**

FMOG will act as the governing Board for all activities related to Northern Utah Interagency Fire Center. Including but not limited to:

- 1. Approving, coordinating, and implementing agencies' policy and Standard Operating Procedures (SOP's) for common good.
- 2. Proposing staffing and organization to Interagency Fire Management Board (IFMB).
- 3. Reviewing and recommending the Annual Operating Plan and Center Standard Operating Procedures to IFMB.
- 4. Approving the Initial Attack Runcards.
- 5. Approving the Type 3 Team IC and Standard Operating Guide.
- 6. Reviewing the Center Financial Plan. (Appendix A).
- 7. Supporting the Center Manager for operations and providing direction as needed.
- 8. Meeting quarterly or more frequently, as required. Designating one agency representative to chair the Committee with another as the vice-chair and serving as a focal point for the NUIFC Center Manager. The Chair will serve for one year and rotate annually. The Vice-Chair will serve for one year then proceed as the Chair the following year. The rotation is; Chair-BLM, Vice-USFS (16); Chair-USFS, Vice-STATE (17); and Chair-STATE, Vice-FWS (18). The Chair will represent each agency in normal activities. The Committee will interpret and clarify agency-specific policies.
- 9. Coordinating the movement and allocation of local resources within the zone when fire activity dictates (refer to preparedness plan).

This Charter will be reviewed on an annual basis, but will be amended as needed or as recommended by any of the agencies party to the Agreement.

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If consensus cannot be reached by the FMOG, those decisions will be deferred to the NIUFC BOD.

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FWS Agreement No.	
State Agreement No.	
AOP Expiration Date	December 31, 2015

## APPENDIX E Northern Utah Interagency Fire Center 2016 Operations Committee Charter

**Purpose:** The Operations Committee supports the interagency wildland fire suppression community within the Northern Utah Interagency Fire Center (NUIFC) boundaries by developing, updating, interpreting, or implementing local/national policies pertaining to interagency fire operations.

**Scope:** This Committee reports to the NUIFC Fire Management Officer Group (FMOG) via the Operations Committee Chairperson. The Operations Committee is responsible to ensure implementation of operational procedures/policies which have been presented to and approved by the FMOG.

**Responsibilities:** At a minimum, the Operations Committee is tasked to do the following:

- 1. Address issues which concern the safety, effectiveness, or efficiency of fire/dispatch operations within the NUIFC area.
- 2. Annual review/update of Northern Utah Annual Operating Plan. Submit to FMOG for approval by November 30.
- 3. Annual review/update of NUIFC Operations Committee Charter (Appendix E of the NUIFC AOP). Submit to FMOG for approval by November 30.
- 4. Annual review/update of the NUIFC Runcards. Submit to FMOG for approval by May 1st.
- 5. Annual review/update of the NUIFC Type 3 Roster and SOP. Submit to FMOG for approval by May 1st.
- 6. Annual review/update of the Northern Utah Interagency Incident Organizer. Submit to FMOG for approval by May 1st. Printing to occur by June 1<sup>st</sup>.
- 7. Annual review/update of the Northern Utah Regular Handcrew SOP by May 1st.
- 8. Annual coordination of the Interagency Operations Day which will be held the Thursday following Memorial Day.
- 9. Annual review/update of the NUIFC Frequency Plan.

**Membership:** Members are Fire Management Officers (FMO's), Assistant Fire Management Officers (AFMO's), and Fire Operations Supervisors (FOS), and the NUIFC Center Manager or Acting, who represent the State of Utah, Division of Forestry, Fire, and State Lands (STATE), United States Department of Agriculture, Forest Service, Uinta-Wasatch-Cache National Forest (USFS), United States Department of Interior, Bureau of Land Management, West Desert District (BLM), United States Department of Interior, Bureau of Indian Affairs, Uintah and Ouray Agency (BIA), United States

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Department of Interior, National Park Service, Utah Parks Group (NPS), United States Department of Interior, Fish and Wildlife Service, Rocky Basin Zone, and NUIFC Assistant Center Manager.

**Voting Members/Core Representative:** USFS Forest Assistant Fire Management Officer (FS-FAFMO), BLM Assistant Fire Management Officer (BLM-AFMO), STATE Area Fire Management Officer (STATE-FMO), and FWS Engine Captain (FWS-Capt).

The Committee Chair and Vice-Chair are rotated annually (calendar year) between the STATE, USFS, and BLM. Rotation Occurs on January 1. The Rotation is: Chair-STATE, Vice-BLM (16), Chair-BLM, Vice-USFS (17), Chair-USFS, Vice-STATE (18).

**Meetings:** The Committee will meet quarterly or as required. At a minimum, representatives from the STATE, USFS, BLM, and NUIFC must be present in order to achieve Committee consensus. The Chairperson is responsible for securing a meeting location, providing an agenda, and coordinating meeting dates. FMOG members may be asked to attend as needed.

If consensus cannot be reached at the Operations Committee level, decisions will be deferred to the FMOG. This charter will be reviewed on an annual basis coinciding with the Chair rotation.

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# **APPENDIX F Delegation of Authority for Type 3, 4 and 5 Incident Commanders**

To: Type 3, 4 and 5 Incident Commanders

From: Northern Utah Interagency Agency Administrators

Subject: 2016 Delegation of Authority for Type 3, 4 and 5 Incident Commanders

The following list of expectations and responsibilities will help each of you for the role of Incident Commander:

- Firefighter and public safety is the highest priority on every fire.
- Coordinate with the Duty Officer/Agency Administrator to implement the 5 R's: Right plan, Right place, Right time, Right assets and Right duration.
- Follow the procedure for completing this Incident Organizer as outlined in the table of contents.
- Develop, implement, and monitor safe and effective Incident Action Plan objectives which reflect local fire and resource management goals. If a Wildland Fire Decision Support System (WFDSS) is completed, use it as a guide for Incident Action Plan development.
- Disengage suppression activities immediately if strategies, tactics, and communications cannot be maintained safely.
- Maintain command and control of the incident at all times.
- Identify and protect Point of Origin.
- Document any transfer of command on Unit Log ICS form 214; relay this information to all fire line personnel and the Northern Utah Interagency Fire Center (NUIFC).
- Give complete briefings to fire line personnel (see the *Incident Response Pocket Guide*).
- Document all briefings on the resource summary log.
- Complete the Incident After Action Review.
- **Do not assume collateral duties** as a Type 3 Incident Commander.
- Implement the Risk Management Process, as outlined in the *Incident Response Pocket Guide*.
- Monitor fatigue levels; ensure that work/rest policy is adhered to.

We have the utmost respect for your knowledge and professionalism. You serve in an extremely important leadership role with critical responsibilities. Please understand that your actions will be supported in situations where you take appropriate precautions to safeguard firefighters and the public.

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State Agreement No.	
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## APPENDIX G 2016 Principal Contacts

<u>PRINCIPAL CONTACTS</u>. The principal contacts for this AOP are as follows:

BLM Project Contact	BLM Administrative Contact
Justin Kincaid	Trent Duncan
Fire Management Officer	Asst. District Manager Support Services
Bureau of Land Management	Bureau of Land Management
West Desert District	West Desert District
2370 South 2300 West	2370 South 2300 West
Salt Lake City, Utah 84119-2022	Salt Lake City, Utah 84119-2022
Phone: (801) 977-4316	Phone: (801) 977-4340
FAX: (801) 977-4397	FAX: (801) 977-4365
E-Mail: jkincaid@blm.gov	E-Mail:

BLM Financial Contact	
Karen Haslam	
Procurement Specialist	
Bureau of Land Management	
West Desert District	
2370 South 2300 West	
Salt Lake City, Utah 84119-2022	
Phone: (801) 977-4313	
FAX: (801) 977-4365	
E-Mail: khaslam@blm.gov	

State Project Contact	State Administrative Contact
Mike Eriksson	Roger Lewis
Area Manager – Northeast Area	Budget Officer
State of Utah	State of Utah
Division of Forestry, Fire, and State Lands	Division of Forestry, Fire, and State Lands
2210 South Highway 40, Suite B	1594 West North Temple, Suite 3520
	P.O. Box 145703
Heber City, Utah 84032-3527	Salt Lake City, Utah 84114-5703
Phone: (435) 671-3326	Phone: (801) 537-3206
FAX: (435) 227-3307	FAX: (801) 537-4111
E-Mail: mikeeriksson@utah.gov	E-Mail: rogerlewis@utah.gov

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State Financial Contact	
Roger Lewis	
Budget Officer	
State of Utah	
Division of Forestry, Fire, and State Lands	
1594 West North Temple, Suite 3520	
P.O. Box 145703	
Salt Lake City, Utah 84114-5703	
Phone: (801) 537-3206	
FAX: (801) 537-4111	
E-Mail: rogerlewis@utah.gov	

NUIFC Project Contact	USFS Administrative Contact
Sean Lodge	Marci Bodell
Center Manager	Grants and Agreements Specialist
Nothern Utah Interagency Fire Center	U. S. Forest Service
	Uinta-Wasatch-Cache National Forest
14324 South Pony Express Road	857 West South Jordan Parkway
Draper, Utah 84020-4704	South Jordan, Utah 84095-8594
Phone: (801) 495-7600	Phone: (801) 999-2122
FAX: (801) 495-7671	FAX: (801) 253-8118
E-Mail: slodge@blm.gov	E-Mail: mbodell@fs.fed.us

USFS Financial Contact
Teressa Cyfers-Perry
Budget Officer
U. S. Forest Service
Uinta-Wasatch-Cache National Forest
857 West South Jordan Parkway
South Jordan, Utah 84095-8594
Phone: (801) 999-2125
FAX: (801) 253-8118
E-Mail: tcyfersperry@fs.fed.us

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FWS Project Contact	FWS Administrative Contact
Tracy Swenson	Bob Barrett
Zone Fire Management Officer	Project Leader / Agency Administrator
Bear River Migratory Bird Refuge	Bear River Migratory Bird Refuge
2155 West Forest Street	2155 West Forest Street
Brigham City, Utah 84302-4429	Brigham City, Utah 84302-4429
Phone: (435) 734-6449	Phone: (435) 734-6451
FAX: (435) 723-8873	FAX: (435) 723-8873
E-Mail: tracy_swenson@fws.gov	E-Mail: bob barrett@fws.gov

FWS Financial Contact		
Donna Mohler		
Fire Budget Analyst		
Bear River Migratory Bird Refuge		
2155 West Forest Street		
Brigham City, Utah 84302-4429		
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FAX: (435) 723-8873		
E-Mail: donna_mohler@fws.gov		









# APPENDIX H.

# CONTINUITY OF OPERATIONS PLAN (COOP)

2016

Northern Utah Interagency Fire Center 14324 South Pony Express Road Draper, Utah 84020-4704 Phone: (801) 495-7600

Fax: (801) 495-7671

Salt Lake Interagency Fire Cache 14324 South Pony Express Road Draper, Utah 84020-4704 Phone: (801) 495-7604

Fax: (801) 495-7678

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# Purpose of the Northern Utah Interagency Fire Center Continuity of Operations (COOP) Plan

#### • Ensure

- The safety and wellbeing of employees, visitors and public;
- That essential functions and activities are conducted without unacceptable interruption, as determined through the continuity of operations planning process; and
- That normal operations are resumed as quickly, safely and efficiently as possible.
- Guide the emergency responses of the Center Manager, Assistant Center Managers, Supervisors and Dispatchers.

## **BASIC POLICY**

The interagency fire center will conduct essential operations under all conditions, including emergencies that suddenly limit the availability of facilities, personnel or other resources.

## RESPONSIBILITIES

#### **Center Manager:**

The Center Manager is responsible for overseeing the development, maintenance, and exercising the Continuity of Operations Ensuring all center employees are familiar with the NUIFC Continuation of Operations Plan (COOP).

## **Assistant Center Managers:**

The Assistant Center Manager is responsible for overseeing the development, maintenance, and implementation of the Continuity of Operations Plan in the absence of the Center Manager. They are also responsible for notifying center personnel in emergency situations.

# Fire Management Officers Group (FMOG):

The committee will provide guidance and support to the Center as needed.

# **Agency Field Supervisors will:**

(The term "agency field supervisors" refers to Fire Management Officers (FMO), Assistant Fire management Officers (AFMO), Field Operations Specialists (FOS), Station Managers and Aerial Resource Managers.)

1-Advise the Center Manager of any changes in essential activities and functions within their area of responsibility that affect personnel, facility, supply, or information system requirements.

- 2-Identify personnel to act as human repeaters within their area of responsibility in the event of a radio outage between the field and dispatch. Agency Field Supervisors will work with the Center Manager in deciding when to use human repeaters and they will be responsible for placement of the person(s).
- 3-Identify personnel to be trained in tower climbing who can assist the radio technicians on radio repairs within their area of responsibility.
- 4- Establish and review annually notification procedures that support rapid notification of their personnel on emergency situations or special instructions related to such emergencies and ensure personnel are familiar with their roles.
- 5-Be the contact for dispatch within their area of responsibility if dispatch should need to locate a dispatcher(s) to their office and have a place prepared for the dispatcher(s) to set up and perform dispatch work.
- 6-Identify when a scene of action repeater may be used in the event of an outage between the field and dispatch. The Agency Field Supervisor will notify dispatch. Dispatch will contact the Radio Tech. The Agency Field Supervisor will work with the Radio Tech to determine placement of the repeater.

#### **All NUIFC Personnel will:**

- 1- Ensure they are familiar with their responsibilities for implementing this COOP.
- 2- Prepare IA/AC kits to include mics for wave radio.
- 3- Install wave radio on lap tops.
- 4- Advise their supervisor (s) and where applicable, their agency –specific personnel clerks of any changes in their telephone numbers or addresses.
- 5- Refer all requests for information from the media to the individual agency public information officers.
- 6- Maintain cell phones for Center Manager, Asst. Center Manager and On-call.
- 7- Maintain a wireless computer hub.

## EMERGENCY ORGANIZATION

- Consists of the NUIFC FMOG
- Can add additional members if situation warrants
- Oversees NUIFC initial response, including:
  - Identifying contingencies
  - Providing BLM/USFS/State level policy, directives, and guidance
  - Determining objectives
  - Assigning responsibilities
  - Taking action
  - Restoring NUIFC to full operational status

# THREAT AND RISK ASSESSMENT MITIGATION STRATEGIES

#### **Essential Activities and/or Function**

1. In emergency situations such as those listed in Table 1, if NUIFC is impacted it is not expected to perform its normal range of services as efficiently or as effectively as before the emergency occurred. Maintaining the ability to provide service for emergency incident resources is essential. Other offices/facilities may be a relocation site for NUIFC personnel in order to provide essential services which are important for the protection of federal government interests and employees, BLM, USFS and State stakeholders, customers, and the general public.

TABLE 1
The following table identifies threats and risks pertinent to NUIFC

Threat, Risk, and	Potential	Potential	Mitigation Measures
Vulnerability Issues	to Occur	Consequences	
		for Essential	
		Activities and	
		Functions	
Earthquake	Moderate	High	Evacuation plan will be implemented.
Tornado	Low	High	Employees will take cover and stay
			inside of the building.
Terrorist Threat	Low	Moderate	Evacuation plan is implemented.
Terrorist Attack	Low	High	Evacuation plan is implemented.
Fire	Low	High	Evacuation plan is implemented.
Protesters on Property	Low	Moderate	Local police department will be called
(outside of building)			to remove them from the property.
Protesters Occupy	Low	High	Local police department will be called
			to remove them from the property
Rendering of Building	Low	High	Evacuation plan is implemented.
Unsafe/Uninhabitable			
Flood	Low	High	Evacuation plan is implemented.
Physical Damage to	Low	Moderate	Evacuation plan is implemented.
Building			
Hazardous Material/	Moderate	High	Evacuation plan is implemented.
Chemical Spills on or			
Surrounding Premises			
and or Freeways/Highways			
Prisoner Escape	Moderate	Moderate	Contact local law enforcement. Ensure
			all doors locked.

2. The activities and functions included in Table 2 are those that are essential services of NUIFC. The following table also identifies a time-line for providing essential activities and functions. In certain circumstances, NUIFC may also be required to function as the site of relocation of essential agency functions for another federal/state office, which is compromised by an emergency situation.

# TABLE 2 ESSENTIAL ACTIVITIES AND/OR FUNCTIONS

Field Operations

Essential Activities and/or	When Activity and/or Function must be		
Function	Provided (in days after the incident occur)		
Protect employees, visitors, and the public	Immediate		
Provide support services for emergency incident resources and/or field operations	Immediate		
Provide communications for and track air-craft	Immediate (aircraft does not fly until positive communication is established with a dispatch center.)		
Provide communications for emergency incident resources and/or field operations	Immediate		
Provide coordination of emergency response resources	Immediate		
Situation monitoring and planning	Immediate		
Communicate with employees and management	Immediate		

Dispatch

Dispatch			
<b>Essential Activities and/or Function</b>	When Activity and/or Function must be		
	Provided (in days after the incident		
	occur)		
Ensure continued and uninterrupted command and	Immediate		
control			
Transportation of employees away from threat to a	Immediate		
safe working environment			
Protect critical facilities, systems, equipment and	Immediate		
records			
Communicate with employees and senior	Immediate		
management			
Restore normal activities and functions of NUIFC	Within three days. (72 hours)		

#### **Relocation Sites:**

The NUIFC Center Manager will determine which relocation site will be used based upon the scenario from which the office is responding and from the advice of the office staff. Office personnel will be directed to the appropriate alternate site as indicated in Table 3.

TABLE 3 RELOCATION SITES

SCENARIO	ALT # 1	ALT # 2	ALT # 3	ALT # 4
If current facility is expected to be uninhabitable for less than two days	Uinta-Wasatch- Cache NF SO, FS, 857 West South Jordan Parkway, South Jordan, UT 84095	West Desert District, BLM, 2370 South 2300 West SLC, UT 84119	Other Federal Government Site or modular office space	Other non- Federal Government /commercial facilities*
OR Current facility is expected to be uninhabitable for more than two days, but not more than seven days	Same as above	Same as above	Other Federal Government Site or modular office space	Other non- Federal Government /commercial facilities*
OR Current facility is inaccessible for more than seven days	Same as above	Same as above	Other Federal Government Site or modular office space	Other non- Federal Government /commercial facilities*

<sup>\*</sup>As a means to expedite the relocation of employees to a safe, working, non-federal/commercial facility, and cooperative arrangement will be negotiated with motels/conference centers to guarantee a facility for NUIFC if and when needed. Assigned Contracting personnel or Grants Management Specialist will negotiate facility and services.

Table 4 identifies alternate management positions for NUIFC key leadership and management positions that are required to provide the Center with essential activities and functions.

# TABLE 4 DELEGATION OF AUTHORITY AND

#### ALTERNATIVE MANAGEMENT POSITIONS

Delegation of Authority And Alternate Management Positions	Name	Home/Cell and Business Phone	Scope and Limitations of Authority
Manager (1)	Sean Lodge	(801) 495-7601 (w) (801) 556-3575 (c)	Maximum
Manager (2)	Vacant	(801) 495-7603 (w) (801) xxx-xxxx (c)	As directed.
Manager (3)	Vacant	(801) 495-7602 (w) (801) xxx-xxxx (c)	As directed.
Lead Dispatcher	Laurie Murphy	(801) 495-7600 (w)	As directed.

- 1. When the incumbent is available at the beginning of an emergency operations situation, incumbent may designate an alternate to act on their behalf during absences of short duration. The incumbent will assume responsibilities upon return.
- 2. When the incumbent is not available at the beginning of an emergency operations situation and is not expected to be available, the first alternate will assume responsibility for executing the emergency roles. The alternate continues to act in the emergency role until the incumbent returns or until NUIFC returns to normal operations.
- 3. The second alternate will assume responsibility, if neither the incumbent nor first alternate is available. As with the first alternate, the second alternate continues to act in the emergency role until the incumbent or first alternate returns or until NUIFC returns to normal operations.

#### Vital Records, Systems, and Equipment

Records, systems and equipment deemed to be essential or critical for accomplishing essential activities and functions of NUIFC which are classified as vital records and systems are identified in Table 5. These records, systems and equipment must be protected.

TABLE 5
Vital Records and Systems Identified

RESPONSIBLE INDIVIDUAL	VITAL RECORDS AND INFORMATION SYSTEMS AND HOW		
	SAFEGUARDED		
Center Manager, NUIFC Staff or	Fire and IQCS records (paper files) are stored on site and may need to be		
other	removed.		
Center Manager, NUIFC Staff or	Mobilization guides, procedures, plans (including the COOP), and other		
other	files are stored electronically on the UWF server and are replaceable. They		
	may also be removed from the premises.		
Center Manager, NUIFC Staff or	The WildCad external hard drives to be stored off-site (need another back-		
other	up), back up files and computers may need to be removed.		
Center Manager, NUIFC Staff or	Initial attack map, Air Space maps may need to be removed		
other			

#### COMMUNICATIONS PLAN AND REQUIREMENTS

Operations during emergency situations may be conducted despite significant communication problems: NUIFC may experience power, phone and/or radio outages. This section outlines anticipated communication requirements and how they will be provided.

#### **Communication Requirements:**

Communications is the primary service provided by NUIFC. During fire season it is absolutely critical for the safety of field personnel that communication services continue uninterrupted via radio, telephone and other electronic means.

#### How Communications will be provided:

A variety of communication resources are available at NUIFC, including telephones, cellular telephones, base station (on order), wave radio, portable radios, internet access, e-mail and fax machines. These resources are used to support wildland fire and various non-emergency agency field operations.

A diesel generator is already in place that will provide backup power in the event of power outages.

If radio communications are down between dispatch and the field one or more of the following actions may be used to facilitate communication until normal radio communication has been restored.

- A network of human repeaters
- Message runners may also be utilized to pass information along
- Use a base radio located at NUIFC. (Not yet)
- Use the wave radio located at NUIFC
- Use the wave radio from another location. (FS intranet required)
- Use base station radios located at districts
- Use scene of action repeaters. (FS has 4 scene of action repeaters located at the radio shop at NUIFC, BLM has 3 scene of action located at the SLFO)
- Use other agency repeaters
- Use adjoining dispatch centers
- Use hand held radio. (NUIFC has one hand held radio. May be additional radios available from the radio shop located at NUIFC. Additional radios may be ordered from the NIFC cache.)

#### Location of base station radios

- Salt Lake Ranger District
- Mt. View Ranger District
- Evanston Ranger District
- Bear River Guard Station
- Hunstville Guard Station
- Kamas Office
- Hill Air Tanker Base
- Mountain Green Helibase
- BLM Salt Lake Field Office
- Logan Ranger District

If telephones and/or internet are down at dispatch one or more of the following may be used until normal service is restored.

- Cellular/Smart phones
- Stand alone DSL or WiFi where available.
- Air cards

The NUIFC Center Manager will notify the following BLM, USFS and State Fire Management Officers of any situation that reduces its ability to provide normal service for more than two hours.

OFFICE	WORK PHONE	CELLULAR PHONE				
Great Basin Coordination	(801) 531-5320	Answering service, on-call dispatcher (801) 531-5320				
Center						
BLM West Desert District	(801) 977-4316	Justin Kincaid - Fire Management Officer				
		(801) 541-4020				
	(801) 977-4381	L.J. Brown - Assistant Fire Management Officer				
		(801) 541-0828				
Uinta-Wasatch-Cache National	(801) 999-2147	Kevin Pfister - Forest Fire Management Officer				
Forest		(801) 783-8688				
	(801) 999-2148	Brook Chadwick - Assistant Forest Fire Management				
		Officer (801) 702-7116				
Utah State Division of Forestry	(801) 538-5502	Matt Snider - Fire Management Officer				
Fire and State Lands		(801) 875-1096				
	(801) 538-5501	Shane Freeman – Assistant Fire Management Officer				
		(801) 560-1072				

NUIFC INITIAL ATTACK FREQUENCY PLAN

The following frequencies are assigned by NUIFC for initial attack fires within the dispatch area. Although 800 MHz systems are being used within the NUIFC area, they are not assigned by NUIFC and will not be used for interagency

tactical or command frequencies.				
IDENTIIFIER	AGENCY	RX	TX	Tone
State Fire Marshall	NUIFC	154.280 N	154.280 N	N/A
Tac 1	NUIFC	166.2375 N	166.2375 N	N/A
Tac 2	NUIFC	166.9625 N	166.9625 N	N/A
Tac 3	NUIFC	169.3625 N	169.3625 N	N/A
Tac 4	NUIFC	156.0675 N	156.0675 N	N/A
Tac 5	NUIFC	168.175 N	168.175 N	N/A
Air-to-Ground 1	NUIFC	154.310 N	154.310 N	N/A
Air-to-Ground 57	NUIFC	168.725 N	168.725 N	N/A
Air-to-Ground (LFF)	NUIFC	168.500 N	168.500 N	N/A
Portable Repeater/Relay (SOA 1)	NUIFC	168.775 N	164.9125 N	N/A
NAME	AGENCY	RX	TX	TX TONE
BLM West Zone	UT-WDD	170.5125	163.025	
Delle	UT-WDD	170.5125	163.025	136.5
Hansel	UT-WDD	170.5125	163.025	123.0
Deep Creek	UT-WDD	170.5125	163.025	167.9
Lynn	UT-WDD	170.5125	163.025	103.5
Pilot Creek	UT-WDD	170.5125	163.025	146.2
BLM East Zone	UT-WDD	173.675	164.775	
Black Crook	UT-WDD	173.675	164.775	110.9
West Mountain	UT-WDD	173.675	164.775	156.7
Logan Peak	UT-WDD	173.675	164.775	146.2
Red Spur	UT-WDD	173.675	164.775	131.8
State Lake Mtn.	UT-NWS	151.370	159.405	151.4
State Logan Peak	UT-NWS	151.235	159.420	151.4
State Hidden Peak	UT-NWS	151.145	159.300	151.4
Vernon	UT-UWF	172.3750	164.8750	167.9
Mt. Ogden	UT-UWF	169.9500	164.1250	110.9
Little Mtn	UT-UWF	169.9500	164.1250	123.0
Red Spur	UT-UWF	169.9500	164.1250	131.8
Monte Cristo	UT-UWF	169.9500	164.1250	136.5
Logan Peak	UT-UWF	169.9500	164.1250	146.2
Beaver Mtn	UT-UWF	169.9500	164.1250	156.7
Newton Hill	UT-UWF	169.9500	164.1250	167.9
Fairmont Peak	UT-UWF	173.7750	164.9375	110.9
Mill Creek Cyn	UT-UWF	173.7750	164.9375	123.0
Scotts Peak (N2)	UT-UWF	173.7750	164.9375	131.8
Shepard Peak	UT-UWF	173.7750	164.9375	136.5
China Ridge	UT-UWF	173.7750	164.9375	146.2
Poison Mtn	UT-UWF	173.7750	164.9375	156.7
Medicine Butte	UT-UWF	173.7750	164.9375	167.9
Elizabeth Peak	UT-UWF	173.7750	164.9375	103.5
Scotts Peak (N3)	UT-UWF	172.4000	164.8250	110.9
Humpy Peak	UT-UWF	172.4000	164.8250	123.0
Bald Mtn	UT-UWF	172.4000	164.8250	131.8
Soapstone	UT-UWF	172.4000	164.8250	136.5
Currant Creek	UT-UWF	172.4000	164.8250	146.2
Strawberry Ridge	UT-UWF	172.4000	164.8250	156.7
Clayton Peak	UT-UWF	172.3750	164.8750	110.9
American Fork	UT-UWF	172.3750	164.8750	123.0
Lake Mtn	UT-UWF	172.3750	164.8750	131.8
Jeat-Minrthern Utah Annual Operating I	<sub>lan</sub> UT-UWF	172.3750	164.8750	136.5
Ford Ridge	UT-UWF	172.3750	164.8750	146.2
Horseshoe Flat	UT-UWF	172.3750	164.8750	156.7
Vernon	UT-UWF	172.3750	164.8750	167.9

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#### Cooperators

During emergency operations, NUIFC may want to contact its stakeholders to seek advice and assistance, or to advise them of current operations.

COOPERATORS	WORK HOURS	AFTER HOURS
	TELEPHONE	TELEPHONE
Richfield Interagency Fire Center		(435) 896-8404
Uintah Basin Interagency Fire Center		(435) 789-7021
Moab Interagency Fire Center		(435) 259-1850
Elko Interagency Dispatch Center		(775) 748-4000
Ely Interagency Communication Center	(775) 289-1925	(775) 289-9395
Eastern Idaho Interagency Fire Center	(208) 524-7604	
South Central Idaho Interagency Fire Center		(208) 886-2373
Great Basin Coordination Center	(801) 531-5320	(801) 556-0647
USFS Region 4 Aviation Office		(801) 625-5511
USFS Region 4	(801) 531-5320	
Uinta-Wasatch-Cache NF	(801) 999-2103	
West Desert District, BLM	(801) 977-4300	
Utah State Office, BLM		(801) 550-9856
Valley Emergency Communications Center	24 hrs/day, 7 day wk	(801) 840-4061
Salt Lake Police Department	24 hrs/day, 7 day wk	(801) 799-3000
West Valley City Police Department	24 hrs/day, 7 day wk	(801) 840-4000
Salt Lake County Sheriff's Department	24 hrs/day, 7 day wk	(801) 743-7000
Tooele County Sheriff's Department	24 hrs/day, 7 day wk	(435) 882-5600
Box Elder County Sheriff's Department	24 hrs/day, 7 day wk	(435) 734-3800
Cache County	24 hrs/day, 7 day wk	(435) 753-7555
Weber/Morgan County	24 hrs/day, 7 day wk	(801) 629-8221
Davis County	24 hrs/day, 7 day wk	(801) 451-4141
Summit County	24 hrs/day, 7 day wk	(435) 615-3600
Wasatch County	24 hrs/day, 7 day wk	(435) 654-1411
Utah County	24 hrs/day, 7 day wk	(801) 851-4100
Rich County	24 hrs/day, 7 day wk	(435) 793-2285
Utah Highway Patrol (Salt Lake County)	24 hrs/day, 7 day wk	(801) 965-4518
Utah Highway Patrol (Utah County)	24 hrs/day, 7 day wk	(801) 887-3800

#### **INTERAGENCY REPEATER MAP**

